

# Rapid City Planning Commission Rezoning Project Report

March 9, 2017

Item 4

# Applicant Request(s)

Case # 17RZ006 | A request to rezone property from No Use District to General Commercial District

Companion Case(s):

17AN002, a petition for Annexation in the City Limits of Rapid City

17PL004, a Preliminary Subdivision Plan to create 2 lots

17PL013, a Preliminary Subdivision Plan to create 28 residential lots

17PD007, an Initial Planned Development

17RZ004, a request to rezone property from No Use District to Low Density Residential District

17RZ005, a request to rezone property from No Use District to Medium Density Residential District

17RZ007, a request to rezone property from No Use District to General Commercial District

17RZ008, a request to rezone property from General Agriculture District to Medium Density Residential District

17RZ009, a request to rezone property from General Agriculture District to General Commercial District

### Development Review Team Recommendation(s)

The Development Review Team recommends that the request to rezone property from No Use District to General Commercial District be approved.

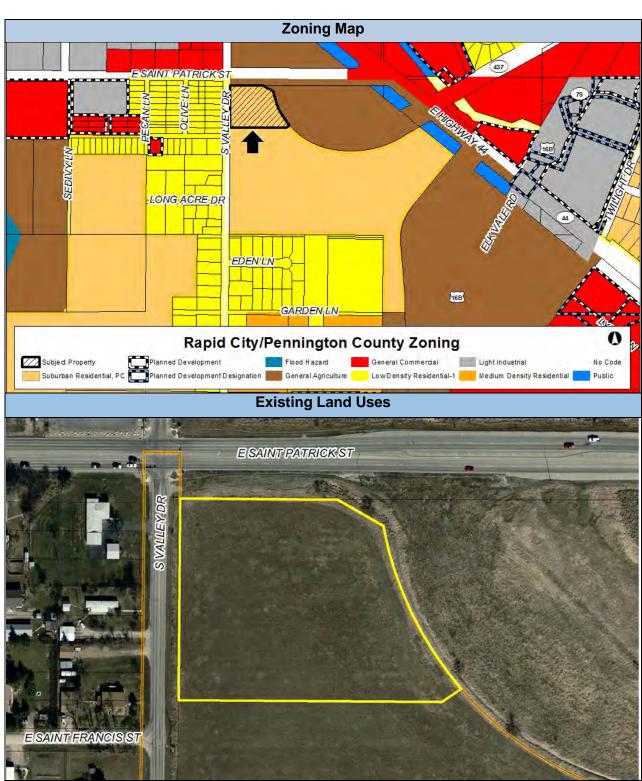
#### **Project Summary Brief**

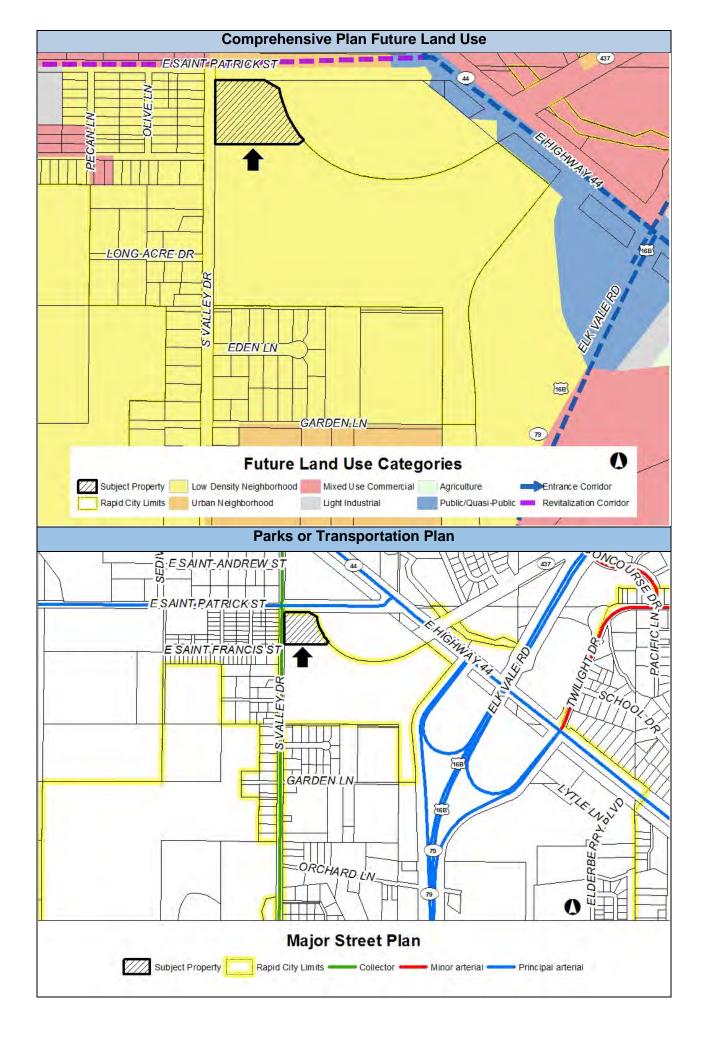
The applicant has submitted a request to rezone approximately 3.33 acres from No Use District to General Commercial District. The applicant has submitted five additional rezone requests for the property as noted above. The total area of property requested for rezoning in all associated applications is approximately 45.7 acres, to be rezoned for a mix of commercial and residential uses. Portions of the development are located within the City Limits, while others are in the process of annexation. The applicant has also submitted a Preliminary Subdivision Plan (File #17PL013) and an Initial Planned Development (File #17PD007) for the development of 28 single-family residences. On February 9, 2017, the Planning Commission approved an Annexation (File #17AN002) and Preliminary Subdivision Plan (File #17PL004) to create two lots in the Johnson Ranch Subdivision. This rezone request includes a portion of the area considered in the Preliminary Subdivision Plan to create two lots.

Applicant Information	Development Review Team Contacts
Applicant: KTM Design Solutions, Inc.	Planner: Robert Laroco
Property Owner: BH Capital, LLC	Engineer: Ted Johnson
Architect: N/A	Fire District: Tim Behlings
Engineer: KTM Design Solutions, Inc.	School District: Kumar Veluswamy
Surveyor: KTM Design Solutions, Inc.	Water/Sewer: Ted Johnson
Other:	DOT: Stacy Bartlett

Subject Property Information		
Address/Location	Southeast of the intersection of East Saint Patrick Street and South Valley Drive	
Neighborhood	Southeast Connector Neighborhood	
Subdivision	Section 9, T1N, R8E, proposed Johnson Ranch Subdivision	
Land Area	3.33 acres, approximately 145,055 sq ft.	
Existing Buildings	No structural development	
Topography	Generally level	
Access	South Valley Drive, East Saint Patrick Street	
Water Provider	Rapid Valley Sanitary District	
Sewer Provider	Rapid Valley Sanitary District	
Electric/Gas Provider	Black Hills Power/Montana-Dakota Utilities	
Floodplain	None identified	
Other	N/A	

Subject Property and Adjacent Property Designations			
	Existing Zoning	Comprehensive Plan	Existing Land Use(s)
Subject Property	NU	LDN, Revitalization Corridor	No structural development
Adjacent North	GA	UN, Revitalization Corridor	No structural development
Adjacent South	NU	LDN	No structural development
Adjacent East	GA	LDN	No structural development
Adjacent West	LDR	LDN, Revitalization Corridor	Single family residences





Relevant Case History				
Case/File#	Date	Request Action		Action
N/A	N/A	N/A N/A		N/A
			ant Zoning District Regulations	
General Co	mmercial	District	Required	Proposed
Lot Area			No minimum required	N/A
Lot Frontage	e		No minimum required	N/A
Maximum B	uilding He	ights	4 stories, 45 ft	N/A
Maximum D	ensity		75%	N/A
Minimum Bu	ıilding Set	back:		
• Fron	t		25 ft to South Valley Drive	N/A
• Rea	ſ		25 ft to residential zoning south	N/A
Side			0 ft to General Commercial District, 25 ft	t to N/A
			residential zoning district	
Street	et Side		25 ft to East Saint Patrick St.	N/A
Minimum La	•			
Requiremen				
• # of l	andscape	points	Per RCMC	N/A
• # of l	andscape	islands	Per RCMC	N/A
Minimum Pa	rking Rec	uirements:		
• # of	parking sp	aces	Per RCMC	N/A
• # of /	ADA spac	es	Per RCMC	N/A
Signage			Per RCMC	N/A
Fencing			Per RCMC	N/A

Planning Commission Criteria and Findings for Approval or Denial		
Pursuant to Section 17.54.040.D of the Rapid City Municipal Code the Planning		
Commission shall consider the following criteria for a request to Rezone:		
Criteria	Findings	
1. The proposed amendments shall be necessary because of substantially changed or changing conditions of the area and districts affected, or in the city generally.	The subject property will be considered for annexation at the March 6, 2017 City Council meeting. When a property is annexed into the City Limits, it is automatically zoned No Use District and must be rezoned to another zoning district within 180 days of annexation. The annexation and proposed subdivision of property create changing conditions that necessitate this rezone.	
2. The proposed amendments shall be consistent with the intent and purposes of this title.	The intent of the Zoning Ordinance is to ensure the safe, orderly development of property in the City. The General Commercial District is intended to provide for the general retail and service needs of the City. This requested rezone will allow for development of the site with commercial uses and is consistent with the intent of the Zoning Ordinance.	
3. The proposed amendment shall not adversely affect any other part of the city, nor shall any direct or indirect adverse effects result from the amendment.	Adjacent property located to the west of the subject property is zoned Low Density Residential District and developed with single-family residential uses. Adjacent property to the south is being considered for rezoning from No Use District to Medium Density Residential District in an associated rezone request (File #17RZ005) and adjacent property to the east is being considered for a rezone from General Agriculture District to General Commercial District (File #17RZ009). A Master Plan submitted for the development of the entire site shows a mix of commercial and residential development. Currently the property is undeveloped agricultural land located outside the City Limits. East Saint Patrick Street located north of the	

property, East S.D. Highway 44 located northeast of the property, and Elk Vale Road located east of the property are classified as Arterial Streets on the City's Major Street Plan, capable of accommodating large volumes of commercial and residential traffic. South Valley Drive, located west of the property, is identified as a Collector Street on the City's Major Street Plan and will serve as primary access to the anticipated multifamily residential development. As a part of the subdivision of the property, the applicant is working with City staff to ensure that the adjacent street network can accommodate the traffic generated from the anticipated uses.

4. The proposed amendments shall be consistent with and not in conflict with the development plan of Rapid City including any of its elements, major road plan, land use plan, community facilities plan and others.

Submitted plans show the proposed development bordered on three sides by arterial streets and a collector street located along the western boundary of the development. Low-density residential uses adjacent to high volume streets can result in adverse noise and traffic impacts in Allowing commercial uses residential neighborhoods. adjacent to the higher volume roads will reflect the character of similar mixed-use campus developments in the City. In addition, the location of the proposed Medium Density Residential District between the proposed General Commercial District and Low Density Residential District will ensure that adequate separation and a transition between intensity residential uses and higher-intensity commercial uses is being maintained.

At the March 6, 2017 City Council meeting, the Rapid City Council will consider a Preliminary Subdivision Plan for the creation of two lots, including one lot that will be zoned General Commercial District as a result of this request. Platting the property requires that utilities and streets are constructed and/or improved to serve the anticipated development. During the review of the associated Preliminary Subdivision Plan, the applicant noted that a Traffic Impact Study is being commissioned to address and traffic concerns associated with the proposed development.

Public Works staff has noted that the property is located within the Rapid Valley Sanitary District service boundary. The applicant has met with the Rapid Valley Sanitary District and anticipates that all utility services will be provided in compliance with the Rapid Valley Sanitary District Master Plan. Design of all street network infrastructure, utility service and capacity will be provided as a part of the subdivision of the property.

# Planning Commission Comprehensive Plan Policy Guidance for Approval or Denial

In considering an application for approval or denial the Planning Commission finds that the application either complies or does not comply with the following values, principles, goals, and policies within the Rapid City Comprehensive Plan:

## **Comprehensive Plan Conformance – Core Values Chapters**



## A Balanced Pattern of Growth

BPG-1.1A

<u>Compact Growth</u>: The proposed rezone is required due to the recent annexation of the property. The property was formerly a "doughnut hole" on the boundaries

	of the City, surrounded on all sides by property located within the Rapid City Limits. The annexation and subsequent rezoning of the property will encourage compact growth and limit leapfrog development on the edges of the City.
	A Vibrant, Livable Community
LC-5.2B	Reduce Barriers: The requested rezone will encourage a broader mix of uses along the East Saint Patrick Street corridor, an identified Reinvestment Corridor in the Rapid City Comprehensive Plan.
11/1/11	A Safe, Healthy, Inclusive, and Skilled Community
N/A	N/A
So K	Efficient Transportation and Infrastructure Systems
TI-2.1A	Major Street Plan Integration: The East Saint Patrick Street/East S.D. Highway 44/ Elk Vale Road corridors should be considered in the review of development applications, including requests to rezone property. In this case, commercial uses are appropriate adjacent to three principal arterial streets which serve as a gateway to the community in an area in need of additional infill and redevelopment.
9	Economic Stability and Growth
N/A	N/A
	Outstanding Recreational and Cultural Opportunities
RC-1.1B	Parks Planning: The submitted Master Plan for the entire development identifies a public park is proposed. The applicant is coordinating with Rapid City Parks and Recreation to ensure ownership and maintenance of the park. The location and timeframe for the transfer of ownership and maintenance of the proposed park will be secured through the subdivision of the property.
	Responsive, Accessible, and Effective Governance
GOV-2.1A	Public Input Opportunities: The requested rezone requires notification of surrounding property owners located within 250 feet of the property boundary and posting of a sign on the property. These notification requirements allow public input into the request. As of this writing, there have been three inquiries into the requested rezone. The inquiring parties have expressed opposition to the rezoning based on concerns about the anticipated increase in intensity of use and its impact on the surrounding neighborhood, infrastructure, and traffic patterns.
Coi	mprehensive Plan Conformance – Growth and Reinvestment Chapter

Comprehensive Flan Comormance – Growth and Kenivestment Chapter			
Future Land Use Plan Designation(s): Low Density Neighborhood, Revitalization Corridor			
	Design Standards:		
Chapter 3, p. 18	Priority Revitalization Corridors: East Saint Patrick Street is an identified		
	Revitalization Corridor in the City's Comprehensive Plan. Target infill		
	development is encouraged in Redevelopment Corridors, and should		
	include the following considerations:		
	Access consolidation.		
	Circulation improvements.		
	Bicycles and pedestrian amenities.		

Landscaping.
Coordinated Signage.
• Lighting.
<ul> <li>Adaptive reuse of existing structures.</li> </ul>
Mixed Uses.

Comprehensive Plan Conformance – Neighborhood Area Policies Chapter		
Neighborhood:	Southeast Connector Neighborhood	
Neighborhood Goal/Policy:		
SEC-NA1.1D	Mixed-Use Development: The annexation of property and proposed rezone requests support the mixed used development desired for the area between Elk Vale Road and South Valley Drive.	

# The Development Review Team recommends that the request to rezone the property from No Use District to General Commercial District be approved for the following reasons:

- Submitted plans show the proposed development bordered on three sides by arterial streets and a collector street located along the western boundary of the development. Low-density residential uses adjacent to high volume streets can result in adverse noise and traffic impacts in residential neighborhoods. However, allowing commercial uses adjacent to the higher volume roads will reflect the character of similar mixed-use campus developments in the City. In addition, the location of the proposed Medium Density Residential District between the proposed General Commercial District and Low Density Residential District will ensure that adequate separation and a transition between low-intensity residential uses and higher-intensity commercial uses is maintained.
- Developing the property as per the applicant's Master Plan requires that the property be platted, creating lots to support the mix of commercial and residential uses. The subdivision of the property as proposed will ensure that utilities and streets are being constructed and/or improved to serve the anticipated development. In addition, the applicant has indicated that a Traffic Impact Study is being commissioned to address any traffic concerns associated with the proposed development.
- Public Works staff has noted that the property is located within the Rapid Valley Sanitary District service boundary. The applicant has met with the Rapid Valley Sanitary District and has noted that utility services will be provided in compliance with the Rapid Valley Sanitary District Master Plan. Design of all street network infrastructure, utility service and capacity are required as a part of the subdivision of the property.

Staff recommends that the request to rezone property from No Use District to General Commercial District be approved.