PROCEEDINGS OF THE CITY COUNCIL Rapid City, South Dakota

January 17, 2017

Pursuant to due call and notice thereof, a regular meeting of the City Council of the City of Rapid City was held at the City/School Administration Center in Rapid City, South Dakota on Tuesday, January 17, 2017 at 6:32 P.M.

The following members were present: Mayor Steve Allender and the following Alderpersons: Ritchie Nordstrom, Darla Drew, Jason Salamun, Jerry Wright, Lisa Modrick, John Roberts, Amanda Scott, Steve Laurenti and the following Alderpersons arrived during the course of the meeting: NONE; and the following were absent: Charity Doyle and Brad Estes

Staff members present included: Finance Officer Pauline Sumption, City Attorney Joel Landeen, Police Chief Karl Jegeris, Interim Fire Chief Rod Seals, Interim Public Works Director Dale Tech, Parks and Recreation Director Jeff Biegler, Administrative Coordinator Heidi Weaver-Norris and Administrative Secretary Paula Arthur.

ADOPTION OF AGENDA

Motion was made by Scott, second by Salamun and carried to adopt the agenda.

AWARDS AND RECOGNITIONS

Mayor Allender presented the Veteran of the Month for January 2017 to Jace Oldfield and recognized his efforts and dedication to the service of his country and community.

BLACK HILLS STOCK SHOW UPDATE

Ron Jeffries spoke regarding (CC011717-04.1) Black Hills Stock Show Update. Mr. Jeffries gave a brief history of how the Rapid City Stock Show began. The event is a national event and is now one of the most prestigious stock shows in the nation. The Rapid City Stock Show sees 300,000 people come through and is ranked 4th in the nation among all stock shows. Four different groups came to Mr. Jeffries at the end of last year and asked to be included in pre-stock show events, so the dates for the Stock Show are now Jan. 13 – Feb. 5th. The Civic Center events will start on Jan. 27th. The economic impact is estimated to be 20-30 million dollars a year. Mr. Jeffries extended an invitation to come out to the different events.

GENERAL PUBLIC COMMENT

Curt Small, owner of the Elks Theatre, addressed the council regarding concerns of a noticeable increase over past 3-4 months of downtown panhandlers and vagrants. Last Sunday night he had three separate cases of disruption of business and two of them were violent. He expressed concern for safety of customers and staff. Small sees this as a public safety issue. Small has spent some time investigating what some other cities have done with some success and he would be happy to share these if interested. This is not an issue in the summer and in his opinion is worse in the winter months.

Bob Fuchs, of Fire House Brewing Co., has done work in the past with the Police Chief and Mayor on these same issues. However, it is becoming a daily issue at the Fire House. Fuchs thanked the Police Chief and Mayor when they worked with him last April on addressing these same issues and stated it did help, but didn't solve anything. He has had to call dispatch at least weekly and the vagrants are getting very aggressive. A Trip Advisor guest this summer stated "Fire House is a great place. Don't go down to Rapid City at night it is far too scary. Fuchs shared the details of a robbery at the Fire House last night with one of his employee's life being threatened. The Downtown Master Plan said that safety is one of the biggest issues downtown. There was a proposal to increase lighting and

other safety things through the Vision Fund and it was ignored. We need to quit ignoring this, as this is a definite problem and we have got to start getting a plan together to do something about it.

Barbara Baumann, of Neugebauers Jewelry, spoke on the same subject. She has staff daily that calls at least once, if not several times during the day, with similar issues. She has installed two security systems, including money spent on outside security systems. Last night, someone had broken one of their windows and the cost of the window makes it a felony. They did catch them. While viewing the outside security cameras, they also saw fighting and public urination on the corner at 8:30 p.m. This is a serious problem and if we don't address it, it will become beyond the point where we can address it. Businesses would like the opportunity to speak and they would like the opportunity to be a part of change. Change is inevitable. Change is either for the worse or we take control and make it better.

Nick Burgess, from Michael's Menswear, echoes what Bob and Curt have said. We're having tremendous issues downtown. We have probably two or three incidents a week. During the winter, I feel like there is a lack of policing. The summer bike patrol is very effective, but about once a month he sees someone being hassled by a vagrant and he will take them in to provide them safety until the person leaves.

Wright has received a couple of contacts from a few businesses downtown on this issue in the last few days. He even went down and talked to one of the employees at one of the businesses and that employee absolutely felt threatened at one of the events that occurred. Wright stated that we need immediate action and need to discuss it immediately. We need to take aggressive action, whether some of it is short term and some of it is long term. We have got to take this under control. If we don't, we will start losing some of the businesses downtown and will start going backwards. This is an extremely serious situation.

Motion was made by Laurenti, second by Wright to add this item to the agenda. Council voted unanimously to add Item 2A – Downtown Security to the agenda.

2A. Downtown Security Discussion

Motion was made by Salamun, second by Drew to form a task force with the police department and downtown businesses. In response to a question from Salamun, Chief Jegeris explained that the homeless population has grown and the city is making a lot of effort especially with Collective Impact. Salamun was wondering what short term solutions we can do. Chief Jegeris stated that ideally we would have someone on every corner downtown to prevent these things from happening. However, the issue is lack of community resources. We are unintentionally utilizing the Criminal Justice System to warehouse people for very short periods of time and that does not result in changing behavior. He could re-allocate our resources from investigations or other places to focus on the downtown area. In doing so, he said in the last 30 days we've had two major homicides and other things happening. This is a resource and balance issue. Council graciously approved eight FTE's for this year and we are currently in the process of filling those positions. Detox expansion funding also provided by council this past year. It is a complicated approach, but for the short term solution we could probably take an officer of out play for one night, but can't do that over and over every single night.

Laurenti posed a question to Chief Jegeris on whether he thought the task force is a good idea. Jegeris thought that anyone that wants to join into this effort should collaborate with Collective Impact process. He discussed a presentation at the Dahl that will be coming up in a couple of weeks, in which Dr. Gonzalez from San Antonio will pitch the Haven for Hope model. If we are able to support that effort and the business owners are interested in engaging in the process, Jegeris thinks it could change this situation for us long term. In response to Laurenti, in what could be done today, Jegeris explained that being a victim of crime is very emotional. He thinks that it is most important that the businesses follow through with States Attorney's Office and the victim's advocates that will allow them the opportunity to make an impact statement to the court system so that we can hold this offender

accountable. Chief Jegeris discussed a little of the background history of the offender from the Elks Theatre. Laurenti had some pointed questions and asked what we can start doing today. He also asked if there was something we could start doing tomorrow with some of the patrols that go to neighborhoods with less calls/issues that they could maybe go on foot for half hour and then go back to regular patrol. In response to a question from Laurenti about what we have for resources today and what do we have for presence today, Chief Jegeris explained that we can do focused effort in a certain area for a short time, but we can't sustain that long term. Staff does currently do the things that Laurenti has mentioned and recommended. The department has already engaged staff with the issues that have recently occurred. Briefings are held with all of the department staff prior to patrol to pay more attention to where the current issues are. Laurenti would like to see what we can do differently because what we are doing today isn't getting it done. Laurenti is hoping that through this task force that we are going to come up with something different that uses our current resources and makes a difference than what we are doing right now. Laurenti understands the limited amount of resources.

Mayor Allender stated that this is a police resource problem and there is also a consideration of turning this town into a police state, where we have a policeman on every corner. That is the only way to prevent this from happening and you won't prevent all of them. The Mayor thought if Council wanted to do something different and creative; they could allocate \$200,000 to go toward the hiring of private security guards. Methamphetamine, for one example, is stealing resources away from problems like this and this is just the beginning. If we want to think about doing something and doing something tonight, allocate some money and contract with private security guards for downtown patrol.

Drew discussed that the Library had this problem for a long time and they went ahead and hired private security. If businesses want something right away, she thinks that this is something they could look at. Private security has certainly helped the situation at library. Walking police routes would help as well. We are looking at an influx of people for the next two weeks for the stock show and would like to be able to show Rapid City in a really good light. Drew encouraged businesses to think about some security of their own.

Modrick discussed that the downtown patrol idea sounded like something the city could do fairly immediately. Downtown businesses are vital for the community. The word scary being brought out means that this issue is an immediate need. We have got to fix the problem and if it takes money and is an urgent need than we have got to do it. Businesses could go to other locations and it could take away from the heart of downtown. Modrick is in favor to do something now. An action needs to take place. Modrick does not want to see this take six months. The Rapid City Collective Impact takes time and is a long term investment. We need a now investment. Modrick would encourage that we do look at something and that we do look for the now. Rapid City has the downtown destination dining week right now. The City is inviting people downtown Rapid City to see the best of the best and other events are coming. Modrick feels that the council needs to take action, get involved and she stated that we never have enough money, but we better find something we can do to maintain the heart of Rapid City.

Roberts thanked the business owners for bringing this forward in force because that is what gets things changed. He thought the issue was more sporadic than it is. If we can put more resources downtown in the summer, why can't we do it all year round? Chief Jegeris stated the reason is the school liaison officers are full-time in the schools this time of year and they are the resources that are used in the summer. Roberts questioned if the comprehensive analysis that they will be discussing later in the evening for the fire department would be something that would be beneficial for the police department as well. Chief Jegeris stated that the police department has built in that process, or a very similar process, through their accreditation standards.

Substitute motion was made by Nordstrom, second by Drew to hire private security firm for the downtown area for one month and have the funding come from the Council Contingency Fund. Nordstrom doesn't want to disregard the idea of a task force as well. Nordstrom would like to get a security firm hired and use them for one month to allow us to get the task force started up in the meantime so they can address the short term and medium range term issue. Then the task force can also take on long range issues. Nordstrom also supports the idea of taking this to the Collective Impact.

Wright doesn't think one month is long enough. Wright would recommend allocating \$200,000 to be used at the discretion of the Mayor and the Police Chief to allocate to hire private security and/or overtime for the police department. Wright doesn't think we have a choice. Meth and alcohol abuse is extremely dangerous. Wright would like a report back to the council as soon as possible on short term and long term action. Wright will vote for the resources to get this done. He stated that anything short of \$200,000 isn't going to get this done.

City Attorney, Joel Landeen, discussed that this item was just added to agenda tonight. Landeen doesn't think paying for a month of security would be disputed. Landeen did advise that he had serious reservations about spending \$200,000 on something that wasn't even noticed on the agenda this evening and he would worry that that is a knee jerk reaction to a problem before you really have analyzed what the solution should be. He said if the Council wants to do something immediately a month is probably appropriate. The Mayor mentioned militarizing or making a the downtown seem like a police state, Landeen gave his opinion on this, stating that in Minneapolis the downtown has ambassadors rather than armed security guards. Landeen would be cautious of the answer being long term security or locking into an answer of long term. We can send police downtown for a temporary reprieve, but it is not something that we can sustain forever. We are finally starting to look at some long term solutions for this problem which is addressing the root of it and unfortunately those take time to implement. Warehousing people in jail is very expensive. There is not a quick answer tonight for the long term solution. The task force and discussing long term options is good. Hiring private security for a month while we stabilize and try to figure out how we proceed moving forward would be fine. The cost is probably less than what the directors can contract for without council approval. If Council were to spend a substantial amount of money on an item that wasn't on the agenda, Landeen would have concerns about the legality of that.

Mayor Allender stated this is a complex problem that has been going on for years and it all comes back to a resource issue. The root cause is being addressed by the Collective Impact group, but that is not a quick solution. Mayor Allender suggested doing something for the temporary time period and put the item on the next agenda where the council can have more options to discuss. It will cost money. This issue is very complex and it can't be solved that quickly.

Scott agreed with Landeen and the Mayor. The short term effort to get downtown safer is in the authority of the Police Chief and Mayor right now. The council is here to take look at long term solutions. Scott thanked the downtown business owners for bringing this issue to their attention and stated that the council needs to hear when things are going off path. The notification allows council to turn things back around and bring it back to a vibrant downtown that we all want to see. Scott thinks council needs to allow staff to come back after researching what the options are and what financing is going to be. The daily staff, the Mayor and the Police Chief, has room to do short term fix without council making any decisions tonight. The Council should concentrate on looking at what our options are. So they can implement a really good designed, effective and planned out change rather than a knee jerk reaction.

Salamun stressed that the intent of his original motion is exactly what Alderwoman Scott said. The council is not the experts. The council desire is to help in the short term, which was the purpose of the task force. Salamun likes the idea of involving the community downtown businesses in some of the discussions at least. Salamun trusts the police department and he believes they will work with the

business owners. Salamun recommends one month deadline to come up with short term gains while we work towards the long term solutions that we were talking about in the community.

Scott called the question. Laurenti called for point of order. Mayor denied point of order. In response to a question from Laurenti, Landeen stated that he could look at the rule, but the Mayor is the chairperson of the meeting, and if the denial is not correct they can clarify it before the next meeting.

The Mayor repeated that the motion is to hire a security guard for a month. Mayor questioned the council if there was any objection to allowing Mr. Wright and Mr. Laurenti to take more time. The Council agreed to allow more time. The Mayor allowed them to speak.

Laurenti briefly discussed the new motion and his lack of support for that motion. Laurenti believes that the Mayor and the Police Chief can do something immediately right now. The task force is the long term fix. Police presence seems to be solution during the summer and Laurenti hopes that is something that we can do. The type of presence might make a difference, whether they are driving through or walking through. Laurenti will not support an immediate expenditure.

Wright stated that to correct the record, it is not knee jerk reaction, it is authorized funding for the Mayor and the Chief to spend as they need. The authorized funding was not a quick turn for a long term fix, but it was the means to give them resources to react as they see fit. Wright stated that not once did he or anyone on the Council direct the Mayor or the Chief on how to solve this problem. Wright is concerned with employee safety. Wright wants to move forward with his motion. He doesn't think that it is good management to go for 30 days and then come back in another 30 days asking for more funds. Wright would like to give them money for what they need to do and let them handle it.

Mayor stated that the motion on floor is to hire a security company for a month. Motion failed 6-2 with Drew and Nordstrom voting yes. The Mayor went back to the original motion which was to start a task force. Motion passed 6-2 with Scott and Roberts voting no. Mayor stated that the City won't wait for the task force to be formed, before employing the temporary measures.

NON-PUBLIC HEARING ITEMS - Items 3 - 44

Sandy Schwan, President of Rapid City Downtown Summer Nights, spoke on Item 31. Schwan is in favor of standardized procedure, but is concerned about a fee structure that is non-refundable. The fee structure is a good thing, but non-refundable fees and having to present a certificate of insurance at the time of application, will discourage new entities from coming forward with innovation and creativity in our community. Schwan stated it will certainly discourage outdoor entities to come and bring events to our town. Outside entities bring tourists. She said some of the guidelines are good and some are too much. One example she cited was the permit process recommendation for portable toilets for any event that would happen in the Parks department or on the streets have 2 toilets for every 100 people. Schwan suggested continuing this item until they can meet with people who have some experience with events and get some rules clarified. She feels the rules are good and agrees with the standardized procedures for everyone. It ensures everyone is on the same playing field, but she feels we need to look at them before we go forward.

Dave Goodwin, Vice-President of Summer Nights, spoke on Item 31. Goodwin stated he is also speaking on behalf Dan Seftner and Megan Whitman from Main Street Square, and they are also asking to continue approval of special event guide. They feel there are too many things on there that are going to put in road blocks if it does apply to certain events. Goodwin feels that it was aimed for the Parks Department and the greenways, but if you read verbatim in the event permit handbook it will apply to a lot of other events. On behalf of Summer Nights and Main Street Square we just ask that you continue this item. They would be more than happy to meet with the different department heads and they are 100% supportive of having a process defined, but it needs refinement.

Laura DeRuyter, Big Sky property owner, spoke on Item 34. She stated they have 75 percent of the property owners are in favor of the annexation. She said they would like the roads fixed now, it is unacceptable and it is dangerous. She said they need this to pass in order to be part of the City.

Ben DeRuyter, Big Sky property owner, spoke on Item 34. He stated that they would have had closer to 80-85 percent saying yes to annexation, if they had not had so many of the property owners move out of the area. He asked Council to pass annexation.

CONSENT ITEMS – Items 3 - 34

The following were removed from the Consent Items:

- 4. No. 16TI005 A request by Doyle Estes and Kathy Johnson for a Resolution approving Revision #2 Project Plan Reallocating Project Costs for Tax Increment District No.38 for property generally described as being located in the southeast quadrant of Elk Vale Road and Interstate 90.
- 5. No. 16Tl006 A request by City of Rapid City for a Resolution Reallocation of Project Costs for Tax Increment District No. 64 for property generally described as being located northeast of the intersection of Interstate 90 and Dyess Avenue.
- 29. No. LF011117-07 Authorize Mayor and Finance Officer to Sign 2017 Corporation for National Community Services (CNCS) Grant Application and to Accept if Awarded
- 31. No. LF011117-02 Approve Special Event Permitting Process.
- 32. No. LF113016-10 Approve Resolution No. 2016-096 A Resolution Adopting a Conflict of Interest Policy for Elected and Appointed Officials

Motion was made by Salamun, second by Laurenti and carried to approve Items 3 - 34 as they appear on the Consent Items with the exception of Items 4, 5, 29, 31 and 32.

Approve Minutes

3. Approve Minutes for the January 3, 2017 Regular Council meeting.

Alcoholic Beverage License Applications Set for Hearing (February 6, 2017)

- 6. Pennington County Democratic Party for a SPECIAL EVENT Wine License for an Event Scheduled for February 10, 2017 at Prairie Edge, 606 Main Street
- 7. Lawrence Adams, Rumours Inc. DBA LMN LLC, DBA Pure Bean SW, 5509 Bendt Drive Ste. 305 for a Retail (on-off sale) Wine and Retail (on-off sale) Malt Beverage TRANSFER from Rumours Inc. DBA Rumours, 5509 Bendt Drive Ste. 305
- 8. K & P, LLC DBA Hay Camp Brewing Co., 601 Kansas City Street for a Retail (on-off sale) Malt Beverage TRANSFER from K & P LLC DBA Hay Camp Brewing Company, 201 Main Street Suite 109
- 9. K & P, LLC DBA Hay Camp Brewing Co., 601 Kansas City Street for a Retail (on-off sale) Wine License
- 10. Youth & Family Services, Inc. for a SPECIAL EVENT Malt Beverage and Wine License for an Event scheduled for February 24-25, 2017 at 120 E Adams Street

Public Works Committee Consent Items

- 11. No. PW011017-01 Confirm the Reappointment of John Van Beek and New Appointment of Robert "RC" Scull to the Rapid City Trenching Board.
- 12. No. PW011017-02 Approve Change Order #2F to Highmark, Inc. for Dyess Avenue Reconstruction and Downstream Drainage Channel Improvements. Project No. 12-2032 / CIP No. 50934 for a decrease of \$162,983.60.

- 13. No. PW011017-04 Authorize Staff to Advertise for Bids East St. James 12" Water Main Loop, Project No. 16-2346 / CIP No. 50917. Estimated Cost: \$125,000.00.
- 14. No. PW011017-05 Authorize Mayor and Finance Officer to Sign Agreement between the City of Rapid City and HDR Engineering, Inc. for Professional Services for Water and Water Reclamation Utility Rate Study, Project No. 16-2191 / CIP No. 50935 in the amount of \$199,695.00.
- 15. No. PW011017-06 Authorize Mayor and Finance Officer to Sign Agreement between the City of Rapid City and Brian Dail for Purchase of Water Rights.
- 16. No. PW011017-07 Authorize Mayor and Finance Officer to Sign Real Property Purchase Agreement between the City of Rapid City and Carla and Ryan Barber for the property located at 103 E. Anamosa Street for Anamosa Street Reconstruction Midway to Milwaukee, Project No. 07-1473 / CIP No. 50559 in the amount of: \$129,500.00 and Authorize Public Works Director to sign amendments thereto.
- 17. No. PW011017-08 Authorize Lowering the Percentage of Work that the General Contractor Must Perform from 50% to 35% for Seger Drive Reconstruction, Project 15-2268 / CIP No. 50277.1-4.
- 18. No. PW011017-09 Approve Corrected funding for Bid Award Recommendation for Project #16-2345.
- 19. No. PW011017-10 Approve Corrected funding for Advertising Authority and Bid Award Recommendation for Project #16-2351.
- 20. No. PW011017-11 Authorize Staff to Advertise for Bids for Cationic Sludge Polymer for the Water Reclamation Facility.
- 21. No. PW011017-03 Authorize Staff to Advertise for Bids for Seger Drive Reconstruction 143rd Ave. to La Crosse Street, Project No. 15-2268 / CIP No. 50277.1-4. Estimated Cost: \$4,600,000.00.

Legal & Finance Committee Consent Items

- 22. No. LF011117-05 Confirm the Appointment Faye Bice to the Rapid City Library Board of Trustees
- 23. No. LF011117-09 Confirm the Re-Appointment of Donna Winkler to the Civic Center Board of Directors
- 24. No. LF011117-10 Confirm the Mayoral Re-Appointment of Donna Fisher and the New Mayoral Appointment of Megan Reder-Schopp to the Museum Alliance of Rapid City (MARC) Board of Directors
- 25. No. LF011117-06 Approve Two Change Orders for Purchase of Fire Apparatus
- 26. Acknowledge the Following Volunteers for Worker's Compensation Purposes: Tom Tolman, Felipa DeLeon, Monique Mousseau, Carissa Dachtler
- 27. No. LF011117-03 Approve Resolution No. 2017-006A a Resolution Fixing Time and Place for Hearing on Assessment Roll for Cleanup of Miscellaneous Property

RESOLUTION No. 2017-006
RESOLUTION FIXING TIME AND PLACE FOR HEARING ON ASSESSMENT ROLL FOR CLEANUP OF MISCELLANEOUS PROPERTY

BE IT RESOLVED by the City Council of the City of Rapid City, South Dakota, as follows:

- 1. The Assessment Roll for Cleanup of Miscellaneous Property was filed in the Finance Office on the 17th day of January, 2017. The City Council shall meet at the City / School Administration Center in Rapid City, South Dakota, on the 21st day of February, 2017 at 6:30 P.M., this said date being not less than twenty (20) days from the filing of said assessment roll for hearing thereon.
- 2. The Finance Officer is authorized and directed to prepare a Notice stating the date of filing the assessment roll, the time, and place of hearing thereon; that the assessment roll will be open for

public inspection at the Office of the Finance Officer, and referring to the assessment roll for further particulars.

3. The Finance Officer is further authorized and directed to publish notice in the official newspaper one week prior to the date set for hearing and to mail copy thereof, by first class mail, addressed to the owner or owners of any property to be assessed at his, her, or their last mailing address as shown by the records of the Director of Equalization, at least one week prior to the date set for hearing.

Dated this 17th day of January, 2017.

CITY OF RAPID CITY s/ Steve Allender Mavor

ATTEST: s/ Pauline Sumption

Finance Officer

(SEAL)

28. No. LF011117-04 - Approve Resolution No. 2017-007 a Resolution Establishing 2017 Encumbrances

RESOLUTION 2017-007 RESOLUTION ESTABLISHING 2017 ENCUMBRANCES

WHEREAS there are existing bills due and payable relating to Calendar Year 2016 operations of the City of Rapid City totaling \$2,078,249.38, and

WHEREAS it is desirable that these bills be charged to the 2016 appropriation;

NOW, THEREFORE BE IT RESOLVED that the City Council of the City of Rapid City does hereby request that the Rapid City Finance Officer encumber appropriate balances of December 31, 2016, in the amount of \$2,078,249.38.

GENERAL FUND 0101

0101	MAYOR & COUNCIL	1,103.03
0103	COMMUNICATIONS	52.85
0104	FINANCE	7,405.41
0105	GIS MAPPING	41.71
0106	ATTORNEY	772.76
0108	PUBLIC WORKS ADMINISTRATION	10,764.21
0109	GENERAL GOVERNMENT BUILDINGS	30,663.76
0111	HUMAN RESOURCES	1,969.97
0201	POLICE	92,431.83
0202	FIRE	18,511.70
0204	DEVELOPMENT SERVICE CENTER	3,891.67
0205	TRAFFIC ENGINEERING	14,023.88
0301	STREETS & HIGHWAYS	29,783.43
0302	SNOW REMOVAL	30,339.55
0304	STREET LIGHTING	5,114.87
0305	EQUIPMENT MAINTENANCE	6,345.48
0401	STREET CLEANING	3,696.04

16,000.00 205.34 10,407.46 10,513.39 243.97 54,669.66 26,881.06 14,462.91 523.09 116.71 6,579.86 307.45 870.85 44.27 52.85 395.75 27.05 17.42	
•	417,364.13
	8,668.94
	4,865.99
	439,441.84
	222.95
	387,729.54
	62,110.97
	21,137.64
53,787.28 2,608.75 111,095.79 13,849.59	181,341.41
	205.34 10,407.46 10,513.39 243.97 54,669.66 26,881.06 14,462.91 523.09 116.71 6,579.86 307.45 870.85 44.27 52.85 395.75 27.05 17.42 18,103.17 29.72

WASTEWATER ENTERPRISE FUND 0604

0830 WASTEWATER OPERATIONS 0833 WASTEWATER REPLCEMT & IMPRVMNT 0834 WASTEWATER EXPANSION PROJECTS	34,579.09 106,401.31 3,539.49	144,519.89
AIRPORT FUND 0606 0850 AIRPORT OPERATIONS		90,729.80
CEMETERY ENTERPRISE FUND 0607 0860 CEMETERY		1,525.90
TRANSPORTATION TERMINAL 0608 0840 TRANS TERMINAL		29.54
STORMWATER DRAINAGE FUND 0609 7401 STORMWATER DRAINAGE OPERATIONS 7402 STORMWATER DRAINAGE RPLCMNT	517.84 14,315.58	14,833.42
PARKING LOT & AREA FUND 0610 0870 PARKING LOT & AREA		293.71
AIRPORT HANGAR FUND 2086 AIRPORT HANGAR FUND		648.00
SOLID WASTE ENTERPRISE FUND 0612 7101 WASTE COLLECTION		14,910.61
GOLF ENTERPRISE FUND 0613 0604 GOLF ENTERPRISE 0664 GOLF COURSE MAINTENANCE	2,671.37 (679.72)	1,991.65
EXECUTIVE GOLF COURSE FUND 0614 0605 EXECUTIVE GOLF COURSE 0606 LACROIX LINKS GOLF COURSE 0665 EXECUTIVE GOLF COURSE MAINT	(208.40) 113.90 2,662.57	2,568.07
SOLID WASTE DISPOSAL FUND 0615 7102 WASTE DISPOSAL 7103 SOLID WASTE MRF/COMPOST FUND 7104 SOLID WASTE CAPITAL PROJECTS	40,908.02 62,339.26 3.61	103,250.89
AMBULANCE ENTERPRISE 0618 0890 AMBULANCE ENTERPRISE		21,487.16
PAYROLL WITHHOLDING FUND 0702 0922 PAYROLL WITHHOLDING		486.00
AIRPORT TERMINAL DEPRECIATION 0734 0909 AIRPORT TERMINAL DEPRECIATION		20,406.82

0911 CIVIC CENTER CONCESSION 0913 CIVIC CENTER OPERATIONS	42,266.67 48,056.69	
0915 CIVIC CENTER CAPITAL OUTLAY 0917 CIVIC CENTER TICKET OFFICE	42,598.80 25.00	132,947.16
ENERGY PLANT REVOLVING FUND 0777 0914 ENERGY PLANT		13.62
RSVP FUND 0785 0928 RSVP		81.34
GROUP INSURANCE FUND 0789 0963 GROUP INSURANCE		399.00
LIABILITY INSURANCE FUND 0793 0968 LIABILITY INSURANCE		3,057.51
LIBRARY BOARD FUND 0996 0971 LIBRARY BOARD	_	1,185.88
*** GRAND TOTAL ***		2,078,249.38

AND BE IT FURTHER RESOLVED that this Resolution is necessary for the immediate preservation of the public peace, health, safety and support of the municipal government and its existing public institutions, and shall take effect upon the passage and publication thereof.

Dated this 17th day of January, 2017.

CITY OF RAPID CITY s/ Steve Allender Mayor

ATTEST: s/ Pauline Sumption
Finance Officer

(SEAL)

30. No. LF011117-08 – Approve Change Order for Chevy Traverse for IT Purchased from State Contract Due to Pricing Error by Vendor

Community Planning & Development Services Department Consent Items

33. No. 16CA007 – Approve Resolution 2016-100 a Resolution Amending the Comprehensive Plan by adopting the Box Elder Drainage Basin Design Plan.

Resolution 2016-100
RESOLUTION AMENDING THE COMPREHENSIVE PLAN BY ADOPTING THE BOX ELDER DRAINAGE BASIN DESIGN PLAN

WHEREAS, the City of Rapid City has engaged in the comprehensive planning process for the physical development of the municipality, including the areas outside the boundary and within its planning jurisdiction since the initial "City Plan" was adopted in 1949 and subsequent comprehensive plans were prepared in 1964, 1976, 1980; and

WHEREAS, in April 2014, the Rapid City Planning Commission and City Council carefully studied and adopted in accordance with SDCL 11-6-17 and 11-6-18 a comprehensive plan for the Rapid City area titled "Plan Rapid City,"; and

WHEREAS, creating "Efficient Transportation and Infrastructure Systems" is one of the seven core values identified in "Plan Rapid City," and;

WHEREAS, the "Box Elder Drainage Basin Design Plan" begins the implementation process of "Principle TI-1:Planning for the Efficient Provision and Maintenance of Infrastructure," "Goal LC-6.2B: Water Quality" and "Action Item TI-A12: Box Elder Drainage Basin Study" within the Core Value "Efficient Transportation and Infrastructure Systems" identified within "Plan Rapid City"; and

WHEREAS, the Planning Commission of Rapid City carefully considered the document titled "Box Elder Drainage Basin Design Plan" dated August 24, 2016 and Revised December 2, 2016 with the accompanying maps, graphics, charts and descriptive and explanatory matter, and as it encompasses the basic objectives, policies and principles of the Rapid City Comprehensive Plan, "Plan Rapid City," recommended it for approval; and

WHEREAS, the City Council of Rapid City South Dakota, held a public hearing in accordance with SDCL 11-6-18 on the proposed revisions to the Rapid City Comprehensive Plan, "Plan Rapid City", for the City of Rapid City, South Dakota and finds that said plan constitutes a suitable, logical and timely plan for the future development of the downtown area in Rapid City; and

WHEREAS, the "Box Elder Drainage Basin Design Plan" Amendment implements portions of "Plan Rapid City" by advancing "Principle TI-1: Planning for the Efficient Provision and Maintenance of Infrastructure" for future development of Rapid City.

NOW, THEREFORE, BE IT RESOLVED, by the City of Rapid City, that the document consisting of text, maps, graphics, and charts, entitled "Box Elder Drainage Basin Design Plan" and dated August 24, 2016 and Revised December 2, 2016, implements portions of the Core Value "Efficient Transportation and Infrastructure Systems" identified in "Plan Rapid City," Rapid City's Comprehensive Plan, and is hereby added to the Rapid City Comprehensive Plan "Plan Rapid City" in accordance with SDCL 11-6.

Dated this 17th day of January, 2017.

CITY OF RAPID CITY s/ Steve Allender Mayor

ATTEST: s/ Pauline Sumption Finance Officer

(SEAL)

34. No. 16AN006 – Approve Resolution No. 2016-103 a Resolution Declaring Intent to Annex for Property Generally Described as being Located East of Elk Vale Road, North of Twilight Drive, West of Reservoir Road, South of Homestead Street.

RESOLUTION - 2016-103 RESOLUTION DECLARING INTENT TO EXTEND THE BOUNDARIES OF THE CITY OF RAPID CITY BY ANNEXING THE WITHIN DESCRIBED TERRITORY

WHEREAS, the City Council of the City of Rapid City has conducted a study pursuant to SDCL 9-4-4.1 to determine the need for annexing the within described territory contiguous to the City of Rapid City and to determine and identify the territory, which study includes a document entitled "Big Sky Annexation Study," filed in the office of the City Finance Officer; and,

WHEREAS, said study recommends that certain territory described therein, and legally described in this resolution, be annexed to and included within the boundaries of the City of Rapid City.

NOW, THEREFORE, BE IT RESOLVED that the City of Rapid City hereby declares its intent to annex the following described territory:

Lots 1 - 5 of Block 1, Lots 1-6, 7R, and 8-14 of Block 2, Lots 2 - 13 of Block 3, Lots 1-9 of Block 4, Lots 1 - 12 of Block 5, Lots 1 - 23 of Block 6, Lots 1 - 6 of Block 7, Lots 1 - 3 of Block 8, Lot 1 of Block 9, Lot 1 of Block 10, Lots 1 - 15 of Block 11, Lots 1 - 15 of Block 12, Lot 1 of Block 13, Lot 1 of Block 14, Lots 1 - 11 of Block 15, and Lots 1 - 2 of Block 16, and all adjacent dedicated rights of way all located in Big Sky Subdivision, Section 3, T1N, R8E, BHM, Pennington County, SD.

BE IT FURTHER RESOLVED that the City Council of the City of Rapid City finds as follows:

- 1. That the territory to be annexed generally consists of 40 acres and includes platted lands in Section 3 of Township One (1) North, Range Eight (8) East, Black Hills Meridian, Pennington County, South Dakota. This area is more generally described as lying north of Twilight Drive, west of Reservoir Road, south of Homestead Street, and east of Elk Vale Road;
- 2. That ample and suitable resources exist to accommodate the orderly growth and development of said territory;
- 3. That municipal utilities and a major street network are considered in terms of the proposed boundary extension and that the following is the timetable upon which municipal services will be extended into said territory:

TIMETABLE

- A. GENERAL SERVICES. All services provided by the City, except as set forth below, will be provided to the annexed area upon annexation on the same basis such services are provided to the rest of the City.
- B. POLICE. All services provided by the Rapid City Police Department will be extended to the annexed area upon annexation on the same basis such services are provided to the rest of the City.
- C. FIRE. All services provided by the Rapid City Fire Department will be extended to the annexed area upon annexation on the same basis such services are provided to the rest of the City.
- D. WATER SERVICE. Water Service shall be provided under the existing arrangements with one hundred twenty nine (129) parcels connected to the Rapid Valley Sanitary District and two (2) parcels connected to City water service.

- E. SEWER SERVCE. Sewer Service shall be provided under the existing arrangements with one hundred twenty nine (129) parcels connected to the Rapid Valley Sanitary District and two (2) parcels connected to City sewer service.
- F. STORMWATER DRAINAGE SERVICE. All services and facilities used in whole or in part for collecting and conveying stormwater to, through and from drainage areas to the points of final outlet shall be made available to the residents of the annexed territory upon annexation on the same basis such services are provided to the rest of the City. These services and facilities include but are not limited to: conduits and appurtenant features, channels, ditches, streams, gulches, gullies, flumes, culverts, streets, alleys, curbs, gutters, crosspans, and pumping stations.
- G. STREETS. Upon annexation, sweeping and snow removal shall be provided by the City for existing public streets within the annexed area. Following the completion of the road repairs, continuing road maintenance services shall be provided on the same basis as such services are provided to the rest of the City.
 - Traffic signs, controls, and markings for existing public streets within the annexed area will be maintained upon annexation. Additional traffic control will be provided as needed and on the same basis as provided to the rest of the City from the time of annexation.
- H. SOLID WASTE COLLECTION AND DISPOSAL. Upon annexation into the City limits, the subject property will be required to obtain garbage and recycling services from the Rapid City Division of Solid Waste. Residential units larger than four units in size, and all commercial, industrial, and institutional entities, will continue to be provided services by privately licensed commercial garbage haulers. Current Solid Waste rates include an \$80.94 sign-on service fee and deposit, and a monthly refuse collection fee of \$18.77 for a 95 gallon container.

Use of the City Landfill will be available to residents of the annexed area upon annexation on the same basis such use is made available to the rest of the City.

- I. PARKS AND RECREATION. All services provided by the Parks and Recreation Department shall be made available to the residents of the annexed territory upon annexation on the same basis such services are provided to the rest of the City.
- J. LIBRARY. All services provided by the Rapid City Public Library shall be made available to the residents of the annexed territory upon annexation on the same basis such services are provided to the rest of the City.
- 4. That the approximate costs of the extended service to the residents of the said territory and to the City are as follows:

APPROXIMATE COSTS

- A. GENERAL SERVICES. All services as set forth in Paragraph A of the Timetable may be provided to the annexed area without discernible additional cost to the residents of the annexed area or to the City of Rapid City; provided, however, that services requiring the payment of fees shall be provided in return for payment of such fees in accordance with the applicable ordinances and regulations.
- B. POLICE. All services provided by the Rapid City Police Department will be extended to the annexed area. The costs to the City are negligible.

- C. FIRE. All fire suppression services are now provided by the Rapid Valley Fire Protection District through the Rapid Valley Volunteer Fire Department. Upon annexation, the Rapid City Fire Department will provide emergency services (including fire suppression, medical/rescue services, and hazardous material handling) and non- emergency services (including fire inspection/investigation and public education). The cost to the City will be negligible. The City Council may approve a supplementary resolution pursuant to RCMC Chapter 3.20 that identifies the terms and conditions for payment to the Rapid Valley Fire Protection District in an amount not to exceed \$142,524.00 or the share of the Rapid Valley Fire Protection District's outstanding debt that is attributable to the annexation area. The Council is not obligated to pay the entire portion. If any amount remains outstanding, the Rapid Valley Volunteer Fire Department may request the County Auditor's office levy the property owners their portion of the Volunteer Fire District's outstanding debt obligation.
- D. WATER. Not applicable for properties connected to Rapid Valley Sanitary District. Future requests for connection to City water will require an agreement between the City, the Sanitary District, and property owners. The two parcels currently connected to City water will incur no additional water costs associated with annexation.
- E. SEWER. Not applicable for properties connected to Rapid Valley Sanitary District. Future requests for connection to City water will require an agreement between the City, the Sanitary District, and property owners. The two parcels currently connected to City sewer will incur no additional sewer costs associated with annexation.
- F. STORMWATER DRAINAGE. All real property within the contiguous territory of the City shall be charged the annual fee for the operation, maintenance, and capital improvements of the stormwater drainage system. The fee for each such property shall be based on the lot area, a runoff weighting factor, and a unit financial charge, and the fee is determined as follows: Stormwater Drainage Utility Fee equals the runoff weighting factor multiplied by parcel area (in square feet) multiplied by unit financial charge (in dollars per square foot). The estimated Stormwater Drainage Utility fee for each of the 131 parcels within the study area is \$31 per year.
- G. STREETS. Upon annexation, the City of Rapid City will have responsibility for repairs and maintenance of the public streets within the annexation area. The estimated cost for road improvements is \$963,000. Public paved streets will be repaired as necessary. Asphalt streets are repaired only as required when pot holes, alligatoring or like problems make repairs necessary. Streets developed as public streets within the subject territory will receive repair, sweeping, snow removal, traffic controls, and street lighting on the same basis as the rest of the City.
- I. PARKS AND RECREATION. All services provided by the Parks and Recreation Department will be provided to the residents of the annexed area with no discernible additional cost to the City or the residents of the annexed area. The Parks and Recreation Department will provide the current level of service for parks and recreation facilities.
- J. LIBRARY. All services provided by the Rapid City Public Library will be provided to the residents of the annexed area with no discernible additional cost to the residents of the annexed area or cost to the City.
- K. The foregoing notwithstanding, the residents of the annexed area will be subject to all of the various fees and charges provided by ordinance, regulations, or administrative action for numerous services provided by the City. The incidence of such charges is highly speculative and largely within the choice of the person to be charged. Examples of such

charges range from building permit fees to library book fines, from xerox copy charges to charges for swimming pool passes.

- L. All of the cost estimates set forth herein are based on 2016 costs.
- 5. Estimated difference in tax assessment rate:
 - A. Owner Occupied property:

The estimated difference in the 2015 tax assessment rate applied to owner occupied property within the Rapid Valley Sanitary District/Rapid Valley Fire Protection District upon annexation would be the addition of the City of Rapid City levy of 3.278 mills and elimination of the combined Fire, Fire Admin, Library, and Unorganized Road levy of 1.939 mills. The total levy for non-agricultural property in the annexation area would therefore increase by 1.339 mills, an estimated 8.3% increase. Each mill represents the dollar amount paid in property taxes per \$1,000 in taxable valuation. For a property with a taxable valuation of \$200,000 the mill rate increase of 1.339 mills translates to an annual property tax increase of approximately \$268.

The Study Area is located within the Rapid Valley Volunteer Fire District. According to SDCL 34-31A-35 any portion or area of land which was part of a rural fire district and which is annexed into a bordering municipality is liable for any indebtedness incurred while within the boundaries of the Fire District. The property owner should be aware that the Rapid Valley Volunteer Fire District has a capital loan from the United States Department of Agriculture for buildings and land. The property owner may be liable for a proportion of the Fire District's debt through a tax levy as determined by the County Auditor. Based on current figures, the estimated debt district mill is 0.30 for each \$1,000 in taxable valuation. For a property with a taxable valuation of \$200,000, this results in an approximately \$60 additional annual tax.

- 6. That exclusions or irregularities in boundary lines are not the result of arbitrariness but are based upon existing city limit lines, existing features, existing property boundaries, and existing occupancies and uses;
- 7. That there is reasonable present and demonstrable future need for annexing said territory;
- 8. That population and census data indicate that the City has and may experience growth or development beyond its present boundaries;
- 9. That there exists a commonality between the within described territory and the existing City of Rapid City;
- That there are no significant physical barriers between the within described territory and the existing City of Rapid City; and
- 11. That annexation of the within described territory to the City of Rapid City will result in a more compact, integrated City.

Dated this 17th day of January, 2017.

CITY OF RAPID CITY s/ Steve Allender Mayor

ATTEST: s/ Pauline Sumption Finance Officer

(SEAL)

END OF CONSENT ITEMS

Tax Increment District Set for Hearing (February 6, 2017)

Mayor read in item (No. 16TI005) A request by Doyle Estes and Kathy Johnson for a **Resolution approving Revision #2 Project Plan Reallocating Project Costs for Tax Increment District No.38** for property generally described as being located in the southeast quadrant of Elk Vale Road and Interstate 90. Scott said she would like to have a clear briefing on what we are re-allocating for project costs at that hearing. Motion was made by Wright, second by Scott to approve. Motion carried 8-0.

Mayor read in item (No. 16Tl006) A request by City of Rapid City for a **Resolution Reallocation of Project Costs for Tax Increment District No. 64** for property generally described as being located northeast of the intersection of Interstate 90 and Dyess Avenue. Motion was made by Wright, second by Scott to approve. Motion carried 8-0.

Mayor read in item (No. LF011117-07) Authorize Mayor and Finance Officer to Sign 2017 Corporation for National Community Services (CNCS) Grant Application and to Accept if Awarded. In response to a request from Nordstrom, Sumption clarified that we only want to approve this item with stipulations as listed on the agenda summary. It will depend on what the Efficiency Committee comes back with on their recommendation so the contingency was put on the agenda summary. Motion was made by Nordstrom, second by Drew to approve with stipulations. Motion carried 8-0.

Mayor read in item (No. LF011117-02) Approve Special Event Permitting Process. Laurenti thought revisions should be made. In response to a question from Laurenti, Jeff Biegler and Sandy Schwan said they could meet as soon as possible. Motion was made by Wright, second by Laurenti to continue to the February 15th Legal and Finance meeting. Motion carried 8-0.

Mayor read in item (No. LF113016-10) Approve Resolution No. 2016-096 – A Resolution Adopting a Conflict of Interest Policy for Elected and Appointed Officials (continued from the December 19, 2016, City Council Meeting). Motion was made by Scott, second by Wright to continue to the February 1st Legal and Finance meeting. In response to a question from Laurenti, Landeen said the form is not part of the resolution. Substitute motion by Modrick, second by Laurenti to approve. In response to a question from Roberts, Landeen stated that it isn't unusual that the advice given to someone of a legal nature is confidential, unless the council waives that privilege. Generally it isn't up to an individual member of the body to waive the privilege; it is up to the group to waive the privilege. Landeen wants to ensure that we do whatever we can to encourage people to ask for an opinion. Roberts concerned that if Landeen gives an opinion and it goes to all members of the council, how we keep that from not falling within the open meetings law. Roberts understanding is that once something goes to everyone on the council it becomes part of the open meetings law through the state. Landeen stated no. Roberts not convinced that this shouldn't be part of the open meetings. Roberts believes that as a public servant working for the people of Rapid City, we should do as much of our business in the public as we can. Motion carried 7-1 with Roberts voting no.

Resolution 2016-096 A RESOLUTION ADOPTING A CONFLICT OF INTEREST POLICY FOR ELECTED AND APPOINTED OFFICIALS OF THE CITY OF RAPID CITY.

WHEREAS, South Dakota Codified Laws (SDCL) Section § 1-56-10 requires that all non-state agencies receiving state grants and awards from a state agency adopt and enforce a conflict of interest policy; and

WHEREAS, the City of Rapid City receives millions in dollars from the State of South Dakota either

directly or through federal pass-through funds which will be subject to the statutory requirement that it enforce a conflict of interest policy; and

WHEREAS, while provisions addressing conflicts of interest for municipal officials currently exist in state law, the Common Council wishes to adopt a conflict of interest policy that incorporates these statutory requirements and assists its elected and appointed officials in recognizing, disclosing, and avoiding conflicts of interests; and

WHEREAS, adopting a conflict of interest policy will clarify expectations from the public when elected and appointed officials are conducting City business; and

WHEREAS, the City of Rapid City deems it is in the best interest of the City to adopt this Conflict of Interest Policy for the Common Council and for all elected and appointed officials of the City.

NOW THEREFORE, BE IT RESOLVED, by the City of Rapid City, that there is hereby established the following Conflict of Interest policy, which in its entirety reads as follows:

RAPID CITY CONFLICT OF INTEREST POLICY FOR ELECTED AND APPOINTED OFFICIALS

The City of Rapid City seeks to prevent and avoid any conflicts of interest in the conduct of its business operations and to avoid the appearance of such conflicts to the public it serves. Each elected and appointed official has the duty to place the interests of the citizens of Rapid City foremost in any dealings on behalf of the City and has a continuing responsibility to comply with this Policy. This policy applies to any elected or appointed official who serves on the Common Council, who serves on any board, committee, or commission of the City, or who is appointed to serve the City in any capacity pursuant to SDCL Chapter 9-14 (collectively referred to as "Official").

Conflicts of interest may exist when an Official, or an immediate family member of such Official, has a personal or financial interest clearly separate from that of the general public on a matter before the Official. An immediate family member for purposes of this policy is any person related to an Official within the first degree of consanguinity and includes a spouse, parent, child, grandparent, grandchild or an individual claimed by the Official or his/her spouse as a dependent for federal income tax purposes. Such conflicts of interest may be financial or personal, direct or indirect, and the existence of a conflict of interest is dependent upon the unique facts of a particular situation.

It is the policy of the City of Rapid City to follow state law regarding conflicts of interest, and this policy is not intended to be more strict than the applicable requirements of state law. Generally, state law provides that an Official may not have a personal financial interest in any City transaction for the purchase of labor or services, materials or supplies, or real or personal property that belongs to the City. An exception to this general rule may apply if the transaction is reasonable and just, if the contract is made without fraud or deceit, and if the Official discloses the conflict and recuses himself/herself from participation in the decision for which there is a conflict of interest. These exceptions include the following:

- (1) A contract for \$5,000 or less;
- (2) A contract awarded by competitive bidding procedures if more than one competitive bid is submitted or, if only one competitive bid is submitted, the procedures in SDCL 6-1-2.1 have been followed:
- (3) A contract for professional services;

- (4) A contract awarded off of the state contract list at the established price or less;
- (5) A contract that does not require competitive bidding when there is no other source of supply or services and when the total of any such contracts does not exceed \$50,000 for a public improvement or \$25,000 for a contract for supplies or services; or
- (6) A contract with an entity for which competitive bidding is not required unless the majority of the governing body are members or stockholders who collectively have a controlling interest, or any governing board Official is an officer or manager or such entity.

No Department Director who is authorized in his/her official capacity to sell or lease any property or to make any contract may be personally interested, directly or indirectly, in any such sale, lease, or contract.

Procedure When Conflicts of Interest Exist

If an Official who is a member of the City Council, or a board, committee, or commission has a disqualifying interest in a matter before the body on which the Official serves, he/she shall disclose the conflict to the body prior to its consideration of the matter. Once this disclosure is made, the Official shall not formally participate in the official discussion, any executive session, or any vote on the matter. If the Official has a conflict of interest in the matter and chooses to participate in the discussion, the Official should leave the dais and speak on the item from the audience as a member of the public.

If it is alleged that an Official has a disqualifying conflict of interest in a matter before the City Council, or a board, committee, or commission on which the Official serves, and if the Official does not voluntarily refrain from participating in the matter, then the Official may be disqualified from officially participating in consideration of the matter upon a two-thirds vote of the Council, board, committee, or commission on which the Official serves. The City Council, or a board, committee, or commission voting to disqualify such Official must make a specific finding of the disqualifying conflict of interest for which it has excluded the Official from participating in the matter under consideration. An Official disqualified in this manner may not participate in the official discussion, any executive session, or any vote on the matter.

If any Official desires assistance to determine if that Official, or another Official, has a disqualifying conflict of interest, the Official may request an advisory opinion from the City Attorney's Office. Such opinion shall be made available to all members of the City Council, or the board, committee, or commission about which the opinion is provided, but shall not be available for public inspection unless a majority of the members of the City Council or the board, committee, or commission to which the opinion is provided votes to make such opinion public.

Distribution of Policy to Officials

Upon adoption of this policy, the City Attorney's Office shall distribute this Conflict of Interest Policy and all pertinent state law provisions to all City Officials. The policy and state law provisions shall be timely provided to all newly elected or appointed Officials.

Dated this 17th day of January, 2017.

CITY OF RAPID CITY s/ Steve Allender Mayor

ATTEST: s/ Pauline Sumption Finance Officer

(SEAL)

NON-CONSENT ITEMS - Items 35 - 45

Tony Marshall spoke on Item 42. Marshall, President of Park Hill Development, stated that he is seeking approval of some items that he needs the council's blessing on in order to actually submit a full TIF application. Marshall presented some issues, including the view from the side that he wants to develop. Marshall stated that this is not a very marketable product and he would like to include a landscaping allowance in the TIF. Due to topographical variation of this site, it is going to take significant landscaping, staggered landscaping and a lot of money. Marshall said that a no vote stops him, but a yes vote allows him to go through the TIF application process.

Kale McNaboe spoke on Item 42. McNaboe, design engineer, is here to address some of the questions about soils analysis and slope stability. Soils information has been provided. Slope stability analysis has also been contracted to provide that information as well. The renewed development engineering plan application will be submitted, along with the slope stability analysis, through the Public Works staff for additional review and approval.

Eric Braun spoke on Item 43. Braun has a similar request to ask permission to add costs that aren't allowed by the TIF statutes to be included in the forthcoming TIF application. Braun is looking to build a work force housing development behind Pauly's Subs on E. St. Patrick St. This request tonight is for permission to allow TIF funds to be used for land acquisition, on site professional fees and on site drainage and utility improvements. He referenced #4 in the purposes of TIF financing guide on the City's website. Braun plans on building this project for an underserved part of our work force, people making \$12-\$20 an hour. He said unfortunately they don't have a lot of options for safe, affordable housing.

Ordinances

Ordinance 6154 (No. 16RZ034) An Ordinance Amending Section 17.06 of Chapter 17 of the Rapid City Municipal Code, a request by Steve Wynia for a **Rezoning from General Commercial District to Light Industrial District** for property generally described as being located at 1300 E. Centre Street. Motion was made by Scott, second by Laurenti that Ordinance 6154 be placed on its first reading and the title was fully and distinctly read. Motion carried 8-0.

Ordinance 6155 (No. 16RZ035) An Ordinance Amending Section 17.06 of Chapter 17 of the Rapid City Municipal Code, a request by KTM Design Solutions for A and J Meier LLC for a **Rezoning from General Agricultural District to Light Industrial District** for property generally described as being located at the northwest terminus of Seger Drive between Dyess Avenue and Elk Vale Road. Motion was made by Scott, second by Roberts that Ordinance 6155 be placed on its first reading and the title was fully and distinctly read. Motion carried 8-0.

Ordinance 6153 (No. LF011117-12) An Ordinance to Amend Provisions Concerning Permitting for Parades and Special Events by Amending Chapter 12.20 of the Rapid City Municipal Code. In response to a question from Scott, Carla Cushman said the item could be continued or approved but that it is a separate item from item no. 31. Motion was made by Wright, second by Salamun that Ordinance 6153 be placed on its first reading and the title was fully and distinctly read. Motion carried 8-0.

Community Planning & Development Services Department Items

Drew read in item (No. 16PL121) A request by Neighbor Works Dakota Home Resources for Dakota Land Trust for a Preliminary Subdivision Plan for Proposed Lots 1 thru 5 and common area of Village on Monroe, generally described as being located at 612 Dilger Avenue. Motion was made by Drew, second by Nordstrom to approve with the following stipulations: 1. Prior to submittal of a Development Engineering Plan application, redline comments shall be addressed. In addition, the redline comments shall be returned with the Development Engineering Plan application; 2. Upon submittal of a Development Engineering Plan application, construction plans shall be submitted for review and approval providing a public sewer main fronting each lot. In addition, an Exception shall be obtained to allow an alternate location of the sewer main outside the center of the street or the plans shall comply with City's design standards. If an Exception is obtained, a copy of the approved document shall be submitted with the Development Engineering Plan application; 3. Upon submittal of a Development Engineering Plan application, construction plans providing an 8 inch public water main in Monroe Street shall be submitted for review and approval or an Exception shall be obtained. If an Exception is obtained, a copy of the approved document shall be submitted with the Development Engineering Plan application; 4. Upon submittal of a Development Engineering Plan application, construction plans for the shared access and parking easement shall be submitted for review and approval. In particular, the construction plans shall show the easement with a minimum width of 50 feet and constructed with a minimum 24 foot wide paved surface, curb, gutter, sidewalk, street light conduit, water and sewer or an Exception shall be obtained. If an Exception is obtained, a copy of the approved document shall be submitted with the Development Engineering Plan application; 5. Upon submittal of a Development Engineering Plan application, the plat document shall show the proposed shared access and parking easement approach located a minimum of 50 feet from the intersection of Dilger Avenue and Monroe Street or an Exception shall be obtained. If an Exception is obtained, a copy of the approved document shall be submitted with the Development Engineering Plan application; 6. Upon submittal of a Development Engineering Plan application, construction plans showing the alley with a 16 foot wide paved surface shall be submitted for review and approval or an Exception shall be obtained. If an Exception is obtained, a copy of the approved document shall be submitted with the Development Engineering Plan application; 7. Prior to approval of the Development Engineering Plan application, engineering reports required for construction approval shall be accepted and agreements required for construction approval shall be executed if subdivision improvements are required. In addition, permits required for construction shall be approved and issued and construction plans shall be accepted in accordance with the Infrastructure Design Criteria Manual. All final engineering reports shall be signed and sealed by a Professional Engineer and contain a Certification Statement of Conformance with City Standards as required by the Infrastructure Design Criteria Manual: 8. Prior to approval of the Development Engineering Plan application, a Development Agreement shall be entered into with the City for all public improvements, if applicable; 9. Prior to submittal of a Final Plat application, the plat document shall show the proposed shared access and parking area as a "shared access and parking easement": 10. Prior to submittal of a Final Plat application, the associated Final Planned Development shall be approved reducing the minimum lot size requirement for a townhome lot from 4,000 square feet to 759 square feet, 870 square feet, 1,105 square feet, 1,219 square feet and 1,305 square feet, respectively, or the plat document shall be revised to meet the minimum lot size requirement; 11. Upon submittal of a Final Plat application, an agreement securing ownership and maintenance of the Common Area Lot shall be submitted for recording:12. Upon submittal of a Final Plat application, an agreement securing maintenance of the shared access and parking easement shall be submitted for recording; 13. Upon submittal of a Final Plat application, surety for any required subdivision improvements that have not been completed shall be posted and the subdivision inspection fees shall be paid; and 14. Prior to the City's acceptance of the public improvements, a warranty surety shall be submitted for review and approval as required. In addition, any utilities and drainage proposed outside of the dedicated right-of-way shall be secured within easement(s).

Drew read in item (No. 16PL129) A request by Abeln and Associates Architects P.C. - Mark Abeln for Tyler Oliver of Coby 2016 LLC for a **Preliminary Subdivision Plan** for proposed Lots 2A and 2B of John Roberts Subdivision, generally described as being located in the southwest corner of E. St. Patrick Street and Cherry Avenue. Motion was made by Drew, second by Nordstrom to approve with the following stipulations: 1. Prior to submittal of a Development Engineering Plan application, redlined comments on the construction drawings and the master plan shall be addressed pursuant to the Infrastructure Design Criteria Manual and the Standard Specifications or an Exception shall be obtained. If an Exception is obtained, a copy of the approved document shall be submitted with the Development Engineering Plan application. In addition, the redline comments shall be returned; 2. Upon submittal of a Development Engineering Plan application, the plat document shall be revised to show the dedication of 17 additional feet of right-of-way for E. St. Patrick Street or an Exception shall be obtained. In addition, construction plans shall be submitted showing a second water main along E. St. Patrick Street or an Exception shall be obtained. If Exceptions are obtained, a copy of the approve document shall be returned with the Development Engineering Plan application; 3. Upon submittal of a Development Engineering Plan application, the plat document shall be revised to show the dedication of 5 additional feet of right-of-way along E. St. Francis Street or an Exception shall be obtained. If an Exception is obtained, a copy of the approved Exception shall be submitted with the Development Engineering Plan application; 4. Upon submittal of a Development Engineering Plan application, construction plans for Cherry Avenue shall be submitted for review and approval showing the dedication of 11.5 additional feet of right-of-way with 5 additional feet the first 200 feet as it extends south from the intersection with E. St. Patrick Street and constructed with water or an Exception shall be obtained. If an Exception is obtained, a copy of the approved Exception shall be submitted with the Development Engineering Plan application; 5. Upon submittal of a Development Engineering Plan application, water plans and analysis prepared by a Registered Professional Engineer shall be submitted for review and approval in accordance with the Infrastructure Design Criteria Manual. The design report shall demonstrate that the water service is adequate to meet estimated domestic flows and required fire flows to support the proposed development; 6. Upon submittal of a Development Engineering Plan application, a sewer design report prepared by a Registered Professional Engineer as per the Infrastructure Design Criteria Manual shall be submitted for review and approval. The design report shall demonstrate that the sanitary sewer capacity is adequate to meet estimated flows and provide sufficient system capacity in conformance with the Infrastructure Design Criteria Manual: 7. Upon submittal of a Development Engineering Plan application, a drainage plan and report prepared by a Registered Professional Engineer shall be submitted for review and approval. The drainage plan and report shall address storm water quantity control and storm water quality treatment in conformance with the Infrastructure Design Criteria Manual and the Rapid City Municipal Code. In addition, easements shall be provided as needed: 8. Prior to Development Engineering Plan approval, engineering reports required for construction approval shall be accepted and agreements required for construction approval shall be executed, permits required shall be approved and issued and construction plans shall be accepted in accordance with the Infrastructure Design Criteria Manual. All final engineering reports shall be signed and sealed by a Professional Engineer and contain a Certification Statement of Conformance with City Standards, as required by the infrastructure Design Criteria Manual: 9. Prior to approval of the Development Engineering Plan application, a Development Agreement shall be entered into with the City for all public improvements, if applicable; 10. Upon submittal of a Development Engineering Plan application, a cost estimate of the required subdivision improvements shall be submitted for review and approval; 11. Upon submittal of a Final Plat application, all necessary easements shall be dedicated including drainage easements, shared access easements and utility easements; 12. Upon submittal of a Final Plat application, surety for any required subdivision improvements that have not been completed shall be posted and the subdivision inspection fees shall be paid; and, 13. Prior to the City's acceptance of the public improvements, a warranty surety shall be submitted for review and approval as required.

Drew read in item (No. 16PL130) A request by Davis Engineering for Duininck Brothers and Gilchrist Land Co for a Preliminary Subdivision Plan for Lot A of Patrick Foley Addition, generally described as being located on the east side of Highway 79, 2.5 miles south of RC Landfill. Motion was made by Drew, second by Nordstrom to approve with the following stipulations: 1. Upon submittal of a Development Engineering Plan application, water plans prepared by a Registered Professional Engineer showing the extension of mains and service lines shall be submitted for review and approval as per the Infrastructure Design Criteria Manual. If a well is proposed for water service, then well testing data shall be provided demonstrating that potable water is present and that sufficient fire flows are being provided to serve the development. As an alternative to providing fire flows, a Covenant Agreement shall be submitted for recording at the Register of Deed's Office to ensure that fire sprinkler protection is designed and installed as per NFPA 13 throughout all new structures upon submittal of a Final Plat application. In addition, easement(s) must be secured as needed; 2. Upon submittal of a Development Engineering Plan application, sewer plans prepared by a Registered Professional Engineer showing the extension of mains and service lines shall be submitted for review and approval as per the Infrastructure Design Criteria Manual or an Exception shall be obtained. If an Exception is obtained, a copy of the approved Exception shall be submitted with the Development Engineering Plan application. Since a private on-site wastewater system is proposed to be utilized, the following note shall be placed on the plat: "Prior to obtaining a permit or constructing any structure; petitioner, his heirs, assigns or successors in interest agree to install an on-site wastewater treatment system for each lot. Prior to installation of such system, plans prepared by a qualified person shall be submitted and approved as required by the City of Rapid City or Pennington County, whomever has jurisdiction. Notwithstanding the foregoing and in lieu thereof, plans for a conventional or alternative on-site wastewater system may be approved by the City of Rapid City or Pennington County, whomever has jurisdiction, subject to the review and approval of a complete report of the soils and geological investigation performed by a qualified person to demonstrate that the proposed conventional or alternative system meets all State, County and local regulations"; 3. Upon submittal of a Development Engineering Plan application, construction plans for S.D. Highway 79 shall be submitted for review and approval showing the street constructed with curb, gutter, sidewalk, streetlight conduit, sewer and dual water or an Exception shall be obtained. If an Exception is obtained, a copy of the approved Exception shall be submitted with the Development Engineering Plan application; 4. Upon submittal of a Development Engineering Plan application, construction plans for the east-west section line highway located along the north lot line shall be submitted for review and approval showing the street located in a minimum 68 foot wide right-of-way with 10 additional feet of right-of-way the first 200 feet as it extends east from S.D. Highway 79 and constructed with a minimum 34 foot wide paved surface to allow parking on both sides of the street or 30 foot wide paved surface to allow parking on one side of the street or 24 foot wide paved surface and posted with no parking signs on both sides of the street and with curb, gutter, sidewalk, street light conduit, water and sewer or an Exception shall be obtained. If an Exception is obtained, a copy of the approved Exception shall be submitted with the Development Engineering Plan application; 5. Upon submittal of a Development Engineering Plan application, construction plans for the unnamed road located along the south lot line shall be submitted for review and approval showing the street located in a minimum 70 foot wide right-of-way with 10 additional feet of right-of-way the first 200 feet as it extends east from S.D. Highway 79 and constructed with a minimum 26 foot wide paved surface, curb, gutter, sidewalk, street light conduit, water and sewer or an Exception shall be obtained. If an Exception is obtained, a copy of the approved Exception shall be submitted with the Development Engineering Plan application; 6. Upon submittal of a Development Engineering Plan application, construction plans for the north-south section line highway located along the east lot line shall be submitted for review and approval showing the street located in a minimum 70 foot wide right-of-way and constructed with a minimum 26 foot wide paved surface, curb, gutter, sidewalk, street light conduit, water and sewer or an Exception shall be obtained or the section line highway shall be vacated. If an Exception is obtained, a copy of the approved Exception shall be submitted with the Development Engineering Plan application; 7. Upon submittal of a Development Engineering Plan application, a drainage plan shall be submitted for review and approval if subdivision

improvements are required. The drainage plan shall address storm water quantity control and storm water quality treatment, in conformance with the Infrastructure Design Criteria Manual and Rapid City Municipal Code. In addition, the plat document shall be revised to provide drainage easements as necessary; 8. Upon submittal of a Development Engineering Plan application, a geotechnical report including an analysis of soil corrosivity for all proposed subdivision improvements shall be submitted for review and approval if subdivision improvements are required. 9. Upon submittal of a Development Engineering Plan application, an Erosion and Sediment Control Plan in compliance with the adopted Stormwater Quality Manual and the Infrastructure Design Criteria Manual and a grading plan shall be submitted for review and approval if subdivision improvements are required; 10. Prior to approval of the Development Engineering Plan application, engineering reports required for construction approval shall be accepted and agreements required for construction approval shall be executed if subdivision improvements are required. In addition, permits required for construction shall be approved and issued and construction plans shall be accepted in accordance with the Infrastructure Design Criteria Manual. All final engineering reports shall be signed and sealed by a Professional Engineer and contain a Certification Statement of Conformance with City Standards as required by the Infrastructure Design Criteria Manual; 11. Prior to approval of the Development Engineering Plan application, a Development Agreement shall be entered into with the City for all public improvements, if applicable; 12. Upon submittal of a Development Engineering Plan application, a cost estimate of the required subdivision improvements shall be submitted for review and approval; 13. Prior to submittal of a Final Plat application, the applicant shall coordinate with the Register of Deed's Office to clarify the "formerly" portion of the plat title. In addition, the plat document shall be revised to show the corrected information; 14. Prior to submittal of a Final Plat application, the property shall be rezoned through Pennington County to allow the proposed 2.1 acre lot or a lot size Variance shall be obtained to allow a 2.1 acre lot in lieu of a minimum 40 acre lot in the General Agriculture District; 15. Upon submittal of a Final Plat application, surety for any required subdivision improvements that have not been completed shall be posted and the subdivision inspection fees shall be paid; and, 16. Prior to the City's acceptance of the public improvements, a warranty surety shall be submitted for review and approval as required. In addition, any utilities and drainage proposed outside of the dedicated right-of-way shall be secured within easement(s).

Legal & Finance Committee Items

Roberts read in item (No. LF011117-01) Authorize Mayor and Finance Officer to Sign Assignment Agreement for Tax Increment District Number Seventy-Eight Between Yasmeen Dream, LLC, Bank West, and the City of Rapid City. Motion was made by Roberts, second by Wright to approve the Mayor and Finance Officer to Sign Assignment Agreement for Tax Increment District Number Seventy-Eight. Motion passed 7-1 with Laurenti voting no.

Roberts read in item (No. LF011117-11) Request from Tony Marshall for City Council Authorization to Allow Tax Increment Financing Funds to be used for Landscaping, Grading & Excessive Excavation Costs for Anticipated Park Hill Residential TIF. In response to a question from Scott, Dale Tech explained items that Mr. Marshall mentioned are not allowed by our policy to be TIF costs, so the City Council has to pre-approve those before he can make an application and actually request that the TIF funding be spent on those items. In response to a redirect of the question from Scott, Landeen confirmed what Mr. Tech said and explained that the TIF committee would review the application and they could decide to not approve the TIF or to remove that. Just because you are allowing Mr. Marshall to add these items, does not then bind the TIF committee to approve that portion of it. In response to a question from Modrick, Dale Tech responded that he suspects this has been done in the past with TIFs and is fairly unusual to do. Modrick stated TIF was designed long ago in order to find blighted areas within the community and revitalize or eventually generate something on the tax rolls. This project is one of those and is in an area that takes a brave developer to consider bringing this in. In her discussion with Mr. Marshall, it is a different type of affordable housing. It puts that challenge as we are considering this, if

that is going to assist and then buffering zones between commercial, industrial and residential is also very valuable and important. In response to a question from Laurenti, Dale Tech explained once applicant submits the backup to his request, staff can evaluate that and provide an opinion on the request. Laurenti wants to know exactly the cost. When it comes to TIF committee level, Laurenti wanted to make sure that the applicants know what they are looking for in criteria. The applicants are asking for exceptions that nobody, as far as he knows, has received so it is going to be a high threshold. Roberts discussed the last TIF that he can think of that asked for excessive grading was the Hwy 16 TIF. Roberts thanked Mr. Marshall for bringing this forward, as we have these properties all over Rapid City. We have a choice as a city to help somewhat or let these properties stay vacant until there is so little property left to develop. Roberts thinks this shows a lot of forward thinking. The developer is trying to get this piece developed on a main course coming into Rapid City and it will make that hill look better. Roberts stated that we can make changes in the TIF committee, we can make changes at the planning commission, we can make changes at the City Council and we still need to see what Mr. Marshall will bring forward. At the very least, we should give Mr. Marshall an opportunity to come forward to show us what he is proposing. Roberts will support this. Nordstrom agrees and stated it is close to where he lives. The view is concerning to Nordstrom. Nordstrom will support the motion for now and at this point, he sees where the assistance is needed. Motion made by Wright, second by Scott to approve. Motion carried 8-0.

Roberts read in Item (No. LF011117-13) Request from James Letner for City Council Authorization to Allow Tax Increment Financing Funds to be Used for Land Acquisition; On-site Professional Fees for Architecture, Mechanical/Electrical Engineering Structural Engineering and Soils; and On-site Drainage and Utility Improvements for Anticipated East St. Charles Street Affordable Housing TIF. In response to questions from Scott, Braun confirmed that the apartment complex would have 4 buildings, 123 units, ranging from \$625 – \$680, all one bedroom apartments between 500-600 sg. ft., and the higher priced apartments would have a washer and dryer. Scott is excited with the affordable number. Scott is in favor of allowing Braun to go forward with the TIF application. Salamun will be abstaining from this vote due to a professional relationship with one of the applicants. In response to a question from Roberts, Braun discussed the description in the TIF guide where there is a requirement for keeping the rent structure for 10 years. Braun stated that they would have to come up with the means to qualify for that designation where 51% of the tenants need to be at 80 percent of median income for this area. Braun said they would essentially have to provide documentation to the city of that. Roberts's concern is that the housing does stay affordable. Another concern is if we are giving too much. Has Braun really nailed down that figure? Roberts stated this is a little different than what we have done before. Roberts would like to give Braun the opportunity to go forward with this TIF, see all of his numbers, and see how it is going to work and how Braun is going to keep it affordable for the next decade. Motion made by Wright, second by Nordstrom to approve. Motion carried 7-0 with Salamun abstaining. Nordstrom is supporting this because of the affordable housing aspect of it. Nordstrom's concern is the number of units and he suggested that Braun look at the large concentration of people in a small area, living as a community. Nordstrom wouldn't want to have law enforcement involved frequently.

Roberts read in Item (No. LF011117-14) Authorize Mayor and Finance Officer to Sign an Agreement with the Center for Public Safety Management for a Comprehensive Analysis of the Rapid City Fire and EMS Services. In response to a question from Salamun, Rod Seals stated that they have launched into getting accredited through this Center for Public Safety Excellence, which is not anything connected with the Center of Public Safety Management. Doing this study is going to catapult us into that accreditation process. Nordstrom is going to support the motion, but he wants to make sure everyone understands this is different from an ISO process. In response to a question from Laurenti, Seals explained that he has read three of the studies they have done recently on other areas around the nation. The one most notable was Tulsa, OK. To show how comprehensive these studies are that study out of Tulsa was 182 pages long and it is going to be the same type of study they are going to do for the Rapid City Fire

Department. The study from Tulsa came with 40 recommendations. Seals stated that the recommendations being instituted is kind of two fold process. The Fire Department is anticipating the next strategic plan to be coming pretty soon. Seals suggested that we roll these recommendations not only into that strategic plan, so that the Fire Department is accountable for making those happen, but also catapulting into that accreditation process. Once you become accredited it's a constant improvement to stay accredited. Those two areas will come with that accountability that Laurenti is looking for. Laurenti asked beyond the \$62,500 for the study, what are the additional travel costs. Attorney Landeen said he amended the contract to include travel up to \$6000 for two people to travel. In response to a question from Nordstrom, Seals explained that the proposal cost is standard cost for this study. Motion was made by Roberts, second by Wright to approve. Motion carried 8-0.

Staff Items

Pauline Sumption gave an update on Soccer Rapid City. She received payment this week and the loan is no longer outstanding. Sumption and council applauded their fundraising efforts. Motion was made my Scott, second was made by Salamun to acknowledge.

<u>PUBLIC HEARING ITEMS</u> – Item 46 CONSENT PUBLIC HEARING ITEMS – Item 46

Motion was made by Scott, second by Laurenti and carried to approve Item 46.

Alcohol Licenses

46. The Green Bean LLC DBA Harriet Café, 329 Main Street, Suite 2 for a Retail (on-off sale) Wine License

END OF CONSENT PUBLIC HEARING CALENDAR

BILLS

The following bills have been audited.

BILLIST - JANUARY 17, 2017

WAGE WORKS, SECTION 125 2017 INITIAL FUNDING 12/27/16, PD 01/03/17	9,734.08
WAGE WORKS, SECTION 125 CLAIMS THROUGH 01/03/17, PD 01/04/17	625.45
WAGE WORKS, SECTION 125 CLAIMS THROUGH 01/09/17, PD 01/10/17	7,559.14
SOUTH DAKOTA RETIREMENT SYSTEM, DEC16 RETIREMENT, PD 01/04/17	566,100.62
US BANK – CDEV, CREDIT CARD CHARGES, PD 12/30/16	200.00
COMPUTER BILL LIST	2,866,898.27
CDEV COMPUTER BILL LIST	121,633.24
TOTAL	3,572,750.80

Sumption presented the bill list total of \$3,572,750.80. Motion was made by Laurenti, second by Salamun and carried to authorize (No. CC011717-01) the Finance Officer to issue warrants or treasurers checks, drawn on proper funds, in payment thereof.

ADJOURN

There being no further business to come before the Council at this time, motion was made by Laurenti, second by Drew and carried to adjourn the meeting at 8:42 p.m.

Dated this 17th day of January, 2017.

ATTEST:	CITY OF RAPID CITY	
Finance Officer	Mayor	
(SEAL)		