

## Rapid City Planning Commission Planned Development Overlay Project Report

**January 9, 2025** 

Item #9

#### Applicant Request(s)

Case #24PD027 – Major Amendment to a Planned Development Overlay to allow a storage building

Companion Case(s) - None

#### **Development Review Team Recommendation(s)**

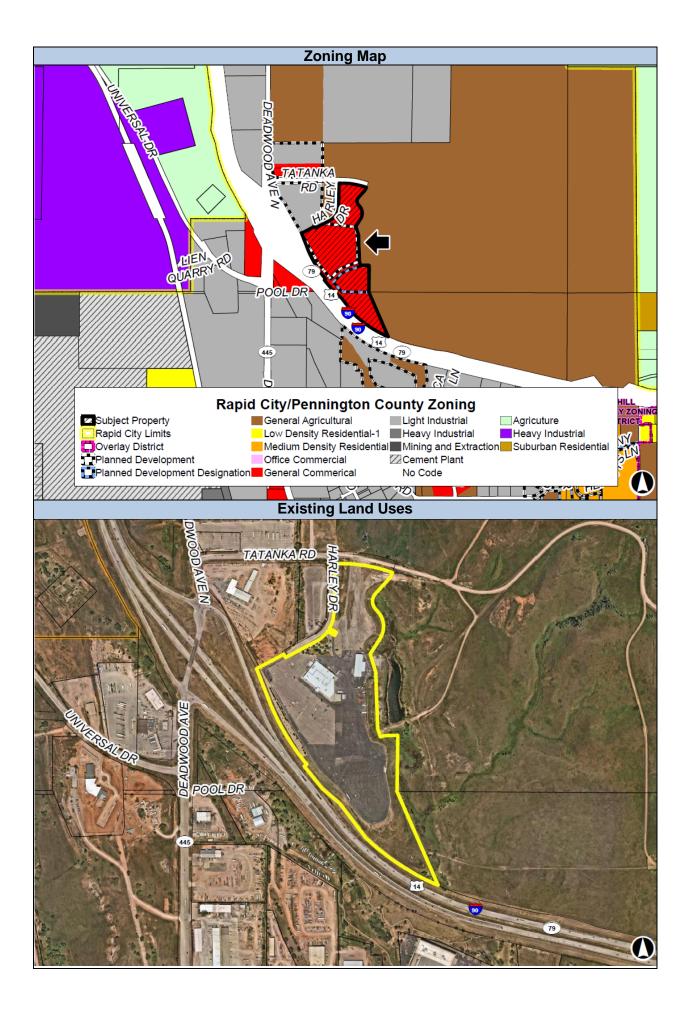
Staff recommends approval of the Major Amendment to a Planned Development Overlay to allow a storage building with the stipulations noted at the end of this report.

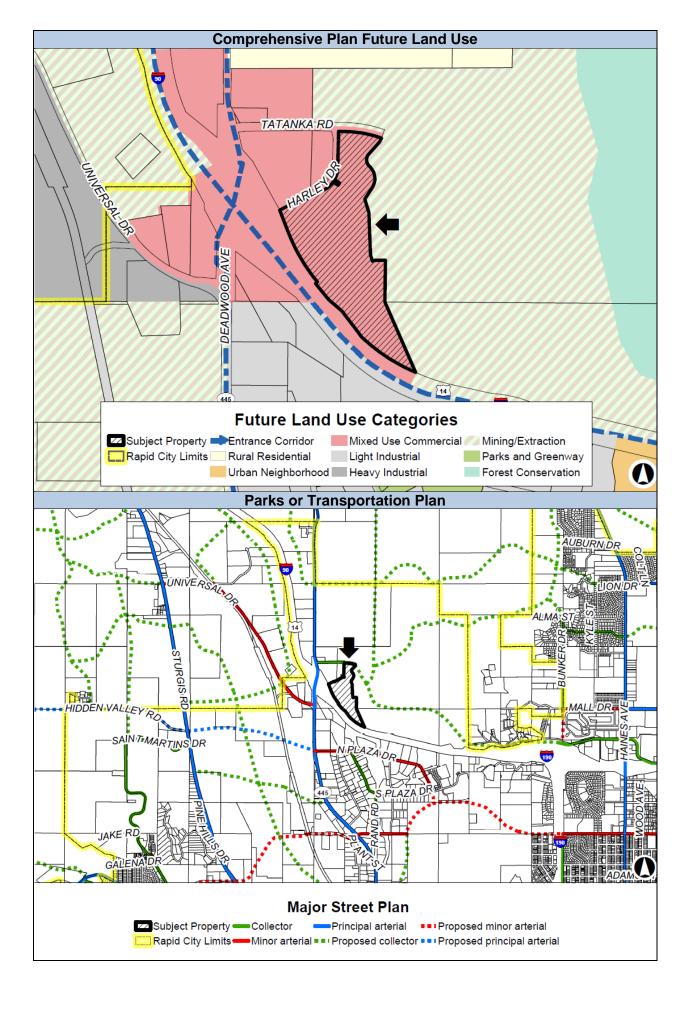
#### **Project Summary Brief**

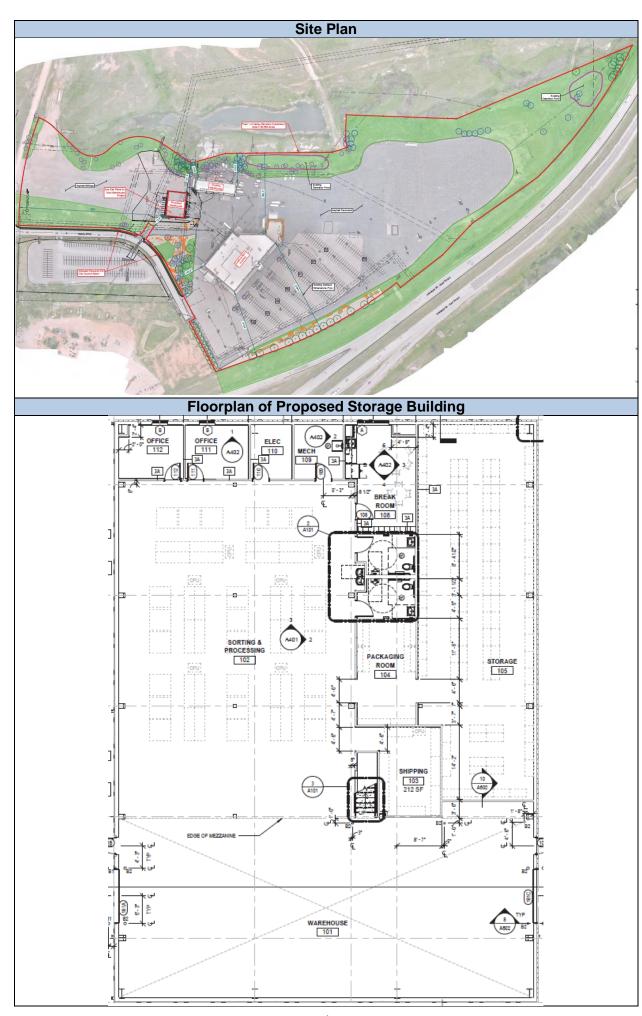
The applicant has submitted a Major Amendment to a Planned Development Overlay to allow a storage building on the property located at 2820 Harley Drive in the General Commercial District (GC) with a Planned Development Overlay (File #14PD002). The property is comprised of 36.26 acres and currently contains the Black Hills Harley-Davidson retail and service store and a detached storage building.

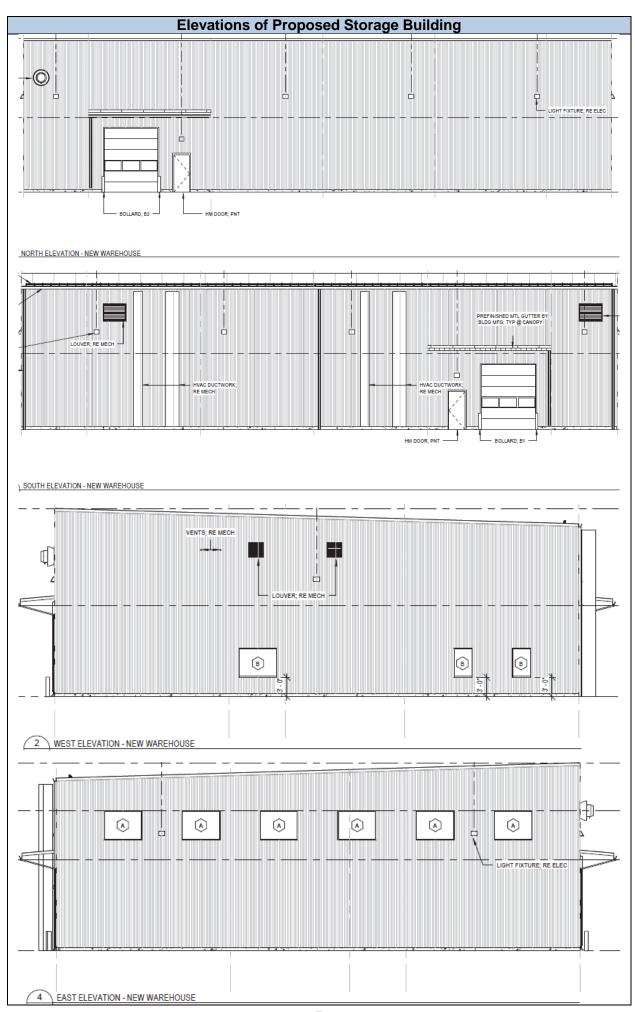
On April 24, 2014, the Planning Commission approved a Major Amendment to a Planned Development Overlay (File #14PD002) with stipulations to expand the existing commercial business on the subject property. The applicant is proposing to construct an additional 8,900-square-foot storage building to be used for receiving and processing retail merchandise for the Black Hills Harley-Davidson store located on the subject property. Per Rapid City Municipal Code §17.18.030.17, wholesale and distribution centers exceeding 5,000 square feet for storage of wares to be wholesaled or distributed are a conditional use in the GC District. As such, in accordance with the stipulations of approval for 14PD002, a Major Amendment to the Planned Development Overlay is required to allow the additional 8,900-square-foot storage building, as it exceeds the maximum 5.000 square feet allowed as a permitted use.

Applicant Information Development Review Team Contact						
Applicant: Chamberlin Architects		9	Planner:		Cassie Hayes	
Property Owner:	EP TF Realty SD LLC			Engineer:		Dan Kools
Project Planner:	N/A	•	<u> </u>	Fire District		Chip Premus
Architect:		amberlin Architect		School Dist		Coy Sasse
			5			,
Engineer:		G Engineering		Water/Sewe	er:	City of Rapid City
Surveyor:	FIVI	G Engineering		DOT:		Brandon Soulek
			Property Inf	ormation		
Address/Location		2820 Harley Driv				
Neighborhood			Deadwood Avenue			
Subdivision		Harley-Davidson				
Land Area		36.26 acres				
Existing Buildings		Retail / service building and storage building				
Topography		Rolling hills				
Access		Harley Drive				
Water / Sewer		City of Rapid City				
Electric/Gas Provider		Black Hills Energy / Montana-Dakota Utilities				
Floodplain		None				
Subject Property and Adjacent Property Designations						
	Е	xisting Zoning	Comprehe	nsive Plan	Е	existing Land Use(s)
Subject Property		GC with PD	MU	JC	Moto	orcycle Retail & Service
Adjacent North		GAD	M	E		Undeveloped
Adjacent South		LI / GC	LI / I	MUC	Co	ommercial / Industrial
Adjacent East		GAD	M	E		Undeveloped
Adjacent West		GAD / LI	MU	JC	Co	ommercial / Industrial









Relevant Case History					
Case/File#	Date	Request		Action	
14PD002A	11/04/2024		Amendment to Major Int to a Planned Development Ind the existing commercia	nt	
14PD002	04/24/2014	Developm	mendment to a Planne ent to expand the existin al business	3	
<u>13RZ010</u>	07/01/2013	Rezone f Commerci		, , , , ,	
13RZ008 & 13RZ009	07/01/2013		from General Agricultur General Commercial Distric		
04PD035A	05/02/2013	Minimal Amendment to a Planned Commercial Development to relocate a storage building		a approved	
11PL070	12/20/2011	Final Plat		Administratively approved	
<u>11PL051</u>	12/19/2011	Preliminar		City Council approved	
11SV018	12/19/2011		o the Subdivision Regulatior		
<u>04PD035</u>	07/08/2004	Commerci	nendment to a Planne al Development to expan le Liquor Establishment	d approved	
03PD034	07/24/2003	Commerci	nendment to a Planne al Development to allow a iquor Establishment	•	
<u>02PD022</u>	06/06/2002		Commercial Development Final Development Plan	- Planning Commission approved	
02AN008	12/02/2002	Annexatio	n .	City Council approved	
01AN017	10/15/2001	Annexatio	n	City Council approved	
			oning District Regulations		
	nmercial Dist	rict	Required	Proposed	
Lot Area			No requirement	Existing: 36.26 acres	
Lot Frontage			No requirement	Existing: ~ 490 feet along Tatanka Road, ~ 975 feet along Harley Drive	
Maximum Bu	ilding Heights		4 stories or 45 feet	28.5 feet	
Maximum Density			75%	4%	
	Minimum Building Setback:				
North (Side)			No requirement	> 100 feet	
South (Side)			No requirement	> 100 feet	
East (Rear)			No requirement	> 100 feet	
West (Front)			25 feet	72 feet	
Minimum Landscape Requirements:			·		
<ul> <li>Landscape points</li> </ul>			541,728 per 14PD002	1,113,400	
Landscape islands			Legal non-conforming	No change	
Minimum Open Space Requirements:			No requirement	No change	
Minimum Par	Minimum Parking Requirements:				
Total parking spaces			243	433	
ADA spaces			7, 1 van-accessible	13, 5 van-accessible	
Signage			Per RCMC §17.50.080	None	
Fencing			Per RCMC §17.50.340	None	

Planning Commission Criteria and Findings for Approval or Denial			
Pursuant to Rapid City Municipal Code Section 17.50.050.F.5, the Planning Commission			
· · · · · · · · · · · · · · · · · · ·	iteria for a Major Amendment to a Planned Development		
Overlay:			
Criteria	Findings		
1. There are certain conditions pertaining to the particular piece of property in question because of its size, shape, or topography:	There are no unique conditions due to size, shape, or topography that would limit the proposed development on the subject property. The subject property is comprised of 36.26 acres and the location of the proposed storage building is topographically flat.		
2. The application of these regulations to this particular piece of property would create a practical difficulty or undue hardship:	The Major Amendment to a Planned Development Overlay serves as a tool to review the compatibility of the proposed use with the surrounding development and land uses. The application of the Rapid City Municipal Code (RCMC) does not create a practical difficulty or undue hardship.		
3. Exceptions to the underlying zoning district, if granted, would not cause undue hardship to the public good or impair the purposes and intent of these regulations:	No Exceptions are being requested as part of this Major Amendment to a Planned Development Overlay request.		
4. A literal interpretation of this chapter would deprive the applicant of rights that others in the same district are allowed:	A review of the proposed use through a Major Amendment to the Planned Development Overlay serves as a land-use tool to ensure regulations of the zoning district and the RCMC are met.		
	The applicant is proposing to construct an 8,900-square-foot detached storage building to be used for receiving and processing retail merchandise for the Black Hills Harley-Davidson business located on the subject property. RCMC §17.18.030.17 lists wholesale and distribution centers exceeding 5,000 square feet for storage of wares to be wholesaled or distributed as a conditional use in the General Commercial District. As such, a Major Amendment to the Planned Development Overlay is required to allow the proposed storage building, as it exceeds the maximum permitted 5,000 square feet. This process does not deprive the applicant of the rights that others in the same district are allowed.		
Any adverse impacts will be reasonably mitigated:	The stipulations of approval of this Major Amendment to a Planned Development Overlay will serve to reasonably mitigate any adverse impacts.		
	Proposed Storage Building: The proposed storage building measures 8,900 square feet in size and will be located slightly northwest of the existing storage building on the subject property. Per the applicant, the proposed building will be used for receiving and processing retail merchandise to be sold on-site.		
	Parking: The previously approved Major Amendment to a Planned Development Overlay (File #14PD002) required 234 parking spaces be provided on the subject property for the existing uses, including 7 ADA accessible spaces with 1 being van-accessible. There are 422 existing parking spaces provided, including 12 ADA accessible spaces with 4 being van-accessible.		

	The proposed storage building requires 11 additional parking spaces, including 1 ADA van-accessible space. The applicant's submitted site plan indicates the required number of parking spaces will be provided. The applicant should be apprised that the access aisle for the ADA van-accessible space is shown to be on the driver's left-hand side. Upon submittal of a Building Permit, the access aisle must be moved to the driver's right-hand side as it would be parked in the space, in accordance with RCMC §17.50.270.H.6.b.
	Landscaping: The previously approved Major Amendment to the Planned Development Overlay (File #14PD002) required a minimum of 541,728 landscaping points be provided on the subject property. The existing landscaping exceeds this requirement. The applicant's submitted site plan indicates that an additional 500 square yards of turf will be installed northwest of the proposed storage building.
	Existing Storage Building: The existing 9,000-square-foot storage building located on the subject property was built in 1982, per Department of Equalization records, and annexed into City limits in 2001 (File #01AN017) and is, therefore, legal non-conforming.
6. The requested Exception to the underlying zoning district standards is an alternative or innovative practice that reasonably achieves the objective of the existing standard sought to be modified:	As previously noted, no Exceptions are being requested as part of this Major Amendment to a Planned Development Overlay request.

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Planning Commission Criteria and Findings for Approval or Denial			
Pursuant to Rapid City Municipal Code Section 17.54.030.E, the Planning Commission			
shall consider the following criteria in a request for a Conditional Use Permit:			
Criteria	Findings		
The location, character, and natural features of the property;	The property is comprised of 36.26 acres located in a commercial/industrial area. The property is currently developed with the Black Hills Harley-Davidson retail and service store and a detached storage building.		
The location, character, and design of adjacent buildings;	Developed properties in the area are zoned General Commercial District and Light Industrial District. Undeveloped properties in the area are zoned General Agriculture District. The properties to the west are developed with an equipment business and a parking lot. The properties to the south across Interstate 90 are developed with a variety of commercial and industrial uses. The properties to the east and north are undeveloped.		
	The proposed storage building will be constructed with a metal exterior, sloped roof, and an overhead door on both the north and south sides of the building. The storage building will be centrally located on the large 36.26-acre parcel. With the surrounding area being predominately commercial and industrial in both zoning and structural development, the character of the proposed use is generally in harmony with the surrounding area.		

Criteria	Findings
Proposed fencing, screening, and landscaping;	No fencing or screening is required or proposed as part of this request. As previously noted, the applicant's submitted site plan indicates that an additional 500 square yards of turf will be installed northwest of the proposed storage building.
<ol> <li>Proposed vegetations, topography, and natural drainage;</li> </ol>	Grading and drainage improvements will be required and performed as part of the Building Permit for the proposed storage building.
Criteria	Findings
<ol> <li>Proposed pedestrian and vehicular access, circulation, and parking, including that related to bicycles and other unpowered vehicles and provisions for handicapped persons;</li> </ol>	As previously noted, the proposed storage building requires 11 parking spaces, including 1 ADA van-accessible space. The applicant's submitted site plan indicates the required number of parking spaces will be provided. There is sufficient area for loading/unloading around the building. All parking requirements are met and sidewalks are provided for pedestrian circulation.
<ol><li>Existing traffic and traffic to be generated by the proposed use;</li></ol>	Transportation Planning staff has noted that the proposed use generates no significant increase in trip generation and no transportation impacts.
7. Proposed signs and lighting;	No signage is proposed with this request. The submitted elevation drawings indicate that exterior light fixtures will be installed on the proposed storage building. The applicant should be apprised that all outdoor lighting must be reflected within the property boundaries so as to not shine onto adjoining properties and rights-of-way or create a nuisance.
8. The availability of public utilities and services;	The property is serviced by Rapid City water and sewer. No concerns with the utility capacity have been indicated. The Fire Department has noted that the proposed building must have a fire sprinkler system installed, which will be required as part of the Building Permit.
9. The objectives of the adopted comprehensive plan and the purpose of the ordinance codified herein;	The Future Land Use Plan identifies the property as appropriate for mixed-used commercial development. Surrounding properties are developed with commercial and light industrial uses. The proposed storage building meets the objectives of the adopted comprehensive plan and the purposes of the ordinance.
10.The overall density, yard, height, and other requirements of the zone in which it is located;	The proposed storage building meets the lot coverage, setbacks, and height requirements for the General Commercial District.
11. The effects of noise, odor, smoke, dust, air, and water pollution and the degree of control through the use of clarifiers, screening, setbacks, and orientation;	It does not appear that the proposed storage building will create amounts of noise, odor, smoke, dust, air, or water pollution that necessitate mitigating measures.
12. The degree to which conditions imposed will mitigate any probable adverse impacts of the proposed use on existing adjacent uses.	This Major Amendment to a Planned Development Overlay and the subsequent Building Permit will serve as the tools to adequately mitigate any potential adverse impacts of the proposed use. Based on the criteria for a Conditional Use within a Planned Development, it appears that the proposed storage building is an appropriate addition to the property and in harmony with development in the surrounding area.

Planning Commission Comprehensive Plan Policy Guidance for Approval or Denial In considering an application for approval or denial the Planning Commission finds that the application either complies or does not comply with the following values, principles, goals, and policies within the Rapid City Comprehensive Plan:

	Comprehensive Plan Conformance – Core Values Chapters
	A Balanced Pattern of Growth
BPG-3.1A	<b>Balanced Uses:</b> The geographic location of the property supports the goal of distributing commercial uses across the City.
	A Vibrant, Livable Community
N/A	
******	A Safe, Healthy, Inclusive, and Skilled Community
N/A	
<b>∱</b> Å	Efficient Transportation and Infrastructure Systems
TI-2.1A	Major Street Plan Integration: Access to the subject property is from Harley Drive via Tatanka Road, which are classified as a Local Street and a Collector Street, respectively, per the Infrastructure Design Criteria Manual and the City's Major Street Plan. Tatanka Road connects to Deadwood Avenue N, which is classified as a Principal Arterial Street on the City's Major Street Plan.
9	Economic Stability and Growth
EC-1.3B	<b>Business Expansion Resources:</b> The proposed use will allow for the expansion of the existing business.
	Outstanding Recreational and Cultural Opportunities
N/A	
	Responsive, Accessible, and Effective Governance
GOV-2.1A	Public Input Opportunities: The proposed Major Amendment to a Planned Development Overlay requires that public notice be advertised in the newspaper and that mailings are sent to property owners within 250 feet of the proposed development. The requested Major Amendment to a Planned Development Overlay will be before the Planning Commission for review and approval. The public has an opportunity to provide input at this meeting.

Comprehensive Plan Conformance – Growth and Reinvestment Chapter		
Future Land Use Plan Designation(s): Mixed-Use Commercial		
Design Standards:		
GDP-MU1	Relationship of Uses: T	The proposed use fosters the horizontal expansion of
	an established business	within the community.

Comprehensive Plan Conformance – Neighborhood Area Policies Chapter			
Neighborhood:	Deadwood Avenue		
Neighborhood Goal/Policy:			
DA-NA1.1B	<b>Mixed-Use Development:</b> The proposed addition of a storage building supports the goal of encouraging mixed-used development near the intersection of Interstate 90 and Deadwood Avenue, which is identified as a		
	major intersection in the Deadwood Avenue Neighborhood Area.		

### **Findings**

Staff has reviewed the Major Amendment to a Planned Development Overlay pursuant to Rapid City Municipal Code Section 17.50.050.F and Section 17.54.030.E and the goals, policies, and objectives of the adopted Comprehensive Plan. Staff finds that the request to construct a storage building on the subject property is generally in harmony with the Rapid City Municipal Code and the adopted Comprehensive Plan.

	Planning Commission Recommendation and Stipulations of Approval
	recommends approval of the Major Amendment to a Planned Development Overlay by a storage building with the following stipulations:
1.	Upon submittal of a Building Permit, the site plan shall be revised to show the access aisle for the ADA van-accessible parking space to be on the driver's right-hand side as it would be parked in the space in accordance with Rapid City Municipal Code §17.50.270.H.6.b;
2.	A minimum of 541,728 landscaping points shall continue to be provided on the subject property. Landscaping shall comply with Rapid City Municipal Code §17.50.300 and shall be continually maintained in a live vegetative state and replaced as necessary;
3.	A minimum of 243 parking spaces shall be provided on the subject property and at least 7 of the parking spaces shall be ADA accessible. At least 1 of the ADA accessible spaces shall be van-accessible. All parking shall be in compliance with Rapid City Municipal Code §17.50.270;
4.	<ul> <li>This Major Amendment to a Planned Development Overlay shall allow for the following uses on the subject property: <ul> <li>The existing Harley-Davidson dealership/service center and detached storage building;</li> <li>The existing accessory motorcycle training course, which shall not be used as a racetrack;</li> <li>The existing on-sale liquor establishment with additional retail for temporary special events; and,</li> <li>The construction of an additional 8,900-square-foot storage building to be used for receiving and processing retail merchandise.</li> </ul> </li> <li>Any expansion of the on-sale liquor use shall require review and approval of a Major Amendment to the Planned Development Overlay. Any change in use or expansion of use that is permitted in the General Commercial District shall require the review and approval of a Minimal Amendment to the Planned Development Overlay. Any change in use or expansion of use that is a Conditional Use in the General Commercial District shall require the review and approval of a Major Amendment to the Planned Development Overlay.</li> </ul>



# Rapid City Department of Community Development

## **Development Review Advisories**

Disclosure: The Development Review Team has created this list of Advisories as a courtesy for your specific application. This is not a complete list. All City, District, State, and Federal requirements must be continually met. Applicant Request(s) Case # 24PD027 Major Amendment to a Planned Development Overlay to allow a storage building Companion Case(s) # None **ADVISORIES: Please read carefully!** A Building Permit shall be obtained prior to any construction. A Certificate of Occupancy 1. shall be obtained prior to use; 2. An Air Quality Construction Permit shall be obtained prior to any surface disturbance of one acre or more; 3. All requirements of the currently adopted Building Code shall be met; 4. All requirements of the Rapid City Infrastructure Design Criteria Manual and Rapid City Standard Specifications shall be met; 5. ADA accessibility shall be maintained throughout the site as necessary; 6. All construction plans shall be signed and stamped by a registered professional pursuant to South Dakota Codified Law 36-16A; 7. All provisions of the underlying zoning districts shall be met unless otherwise specifically authorized as a stipulation of this Major Amendment to a Planned Development Overlay or a subsequent Amendment; 8. All outdoor lighting shall continually be reflected within the property boundaries so as to not shine onto adjoining properties and rights-of-way and to not be a hazard to the passing motorist or constitute a nuisance of any kind; 9. All signage shall continually conform to the Sign Code. Lighting for the signs shall be designed to preclude shining on the adjacent properties and/or street(s). A Sign Permit shall be obtained for each individual sign; and, 10. All applicable provisions of the adopted International Fire Code shall continually be met.